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Democratic Services Section
Legal and Civic Services Department
Belfast City Council
City Hall
Belfast
BT1 5GS

11th November, 2022

MEETING OF LICENSING COMMITTEE

Dear Alderman/Councillor,

In addition to those matters previously notified to you, the following items will also be considered at the meeting to be held at 5.00 p.m. on Wednesday, 16th November, 2022.

Yours faithfully,

JOHN WALSH

Chief Executive

AGENDA:

2. Delegated Matters

- (g) Application for the Renewal and Variation of a Seven-Day Annual Indoor Entertainments Licence - Common Market, 16-20 Dunbar Street (Pages 1 - 10)
- (h) Review of Pavement Café Licence City Picnic, Fountain Street (Pages 11 18)
- (i) Review of Pavement Café Licence Voodoo, Fountain Street (Pages 19 28)

3. Non-Delegated Matters

(c) Refusal of an Application for a New Licence to operate a House in Multiple Occupation at Flat 2, 26 Lawrence Street – Update on Legal Proceedings (Pages 29 - 66)



Agenda Item 2g

LICENSING COMMITTEE



			e Renewal and Vari					
Subjec	t:	Indoor Entertainme	ents Licence - Comm	on Market, 16	-20 Dunb	ar St	treet	
Date:		16th November, 2022						
Report	ing Officer:	Stephen Hewitt, Building Control Manager, ext. 2435						
Contac	Contact Officer: Quintin Thompson, Senior Building Control Surveyor, ext. 2570							
Restric	ted Reports							
Is this I	report restricted	d?		Yes	No.	o [Х	
If	Yes, when will	the report become u	unrestricted?					
	After Comm	mittee Decision						
		cil Decision						
	Sometime i	in the future						
	Never							
Call-in								
Is the d	lecision eligible	for Call-in?		Yes	X	o [
1.0	Purpose of Re	port/Summary of Ma	ain Issues					
1.1	Entertainments	Licence for Common	renewal and variation Market, based on the ny other entertainment	Council's Star	ndård Cor			
1.2	Common I	bar Street	Ref. No. WK/2022/0950	Applicant Ms Alana For Carlisle Inns 2-14 Dunbar Belfast, BT1	Limited Street			
1.3	A location map	is attached at Append	dix 1.					

2.0	Recommendations				
2.1	Taking into account the information presented and any representations received Members are required to consider the application and to:				
	a) approve the application for the renewal of the 7-Day Annual Indoor Entertainments Licence; and b) approve the application for the varieties of the 7-Day Annual Indoor Entertainments				
	 b) approve the application for the variation of the 7-Day Annual Indoor Entertainments Licence for permission to provide entertainment to 3.00am; and / or c) approve the application for the variation of the 7-Day Annual Indoor Entertainments Licence to increase the occupancy on the ground floor to 1200 persons, or d) approve the application for the variation of the Licence with special conditions, or e) refuse any or all of the applications. 				
2.2	If an application is refused, or special conditions are attached to the licence to which the applicant does not consent, then the applicant may appeal the Council's decision within 21 days of notification of that decision to the County Court. In the case that the applicant subsequently decides to appeal, entertainment may not be provided to the later hours and the increase in occupancy will not be permitted until any such appeal is determined.				
3.0	Main Report				
	Key Issues				
	Details of the Premises				
3.1	The applicant, Ms. Alana Fox of Carlisle Inns Ltd., has applied for the renewal and variation of a Seven-Day Annual Indoor Entertainments Licence based on the Council's standard conditions to provide indoor music, singing, dancing or any other entertainment of a like kind.				
3.2	Common Market is in the former Arnott's Fruit Market building and Ms. Fox is also the licensee for the building adjacent to Common Market known as 39 Gordon Street and Lux and situated at 2-16 Dunbar Street.				
3.3	Mr. Lawrence Bannon, who is consultant and advisor to Carlisle Inns Ltd., has been liaising directly with the Service in relation to the application.				
3.4	The areas currently licensed to provide indoor entertainment and their maximum occupancies are:				
	 Main Area (Ground Floor), with a maximum capacity of 290 persons Mezzanine Floor, with a maximum capacity of 60 persons 				
3.5	The nature of the variation is to increase the occupancy of the Main Area of the ground floor to approximately 1260 persons.				
3.6	Although the venue can potentially accommodate approximately 1260 persons, due to limited exit capacity, when the licence was first granted the ground floor area was laid out as a seated area with large picnic tables and the occupancy was restricted to 290 persons.				
3.7	Floor plans showing the layout of the premises are attached at Appendix 2.				

- The licensee plans to remove the picnic tables when events are to be held, therefore allowing for a significant increase in the occupancy capacity and Mr Bannon is currently negotiating with the Council to acquire permission for an additional emergency exit through the Council Depot on Dunbar Street, which would accommodate the increase in capacity.
- 3.9 If the Committee is minded to grant the variation to increase the occupancy capacity, it is advised that approval be on the basis that the extra numbers would not be permitted until an agreement is finalised between the Council and the licensee for the use and management of an additional emergency exit which passes through the adjacent Council depot.
- 3.10 The days and hours during which entertainment may be provided under the terms of the indoor Entertainments Licence are:
 - Monday to Saturday: 12.00 p.m. to 1.00 a.m. the following morning, and
 - Sunday: 12.00 p.m. to 12.00 a.m.
- 3.11 The variation application also relates to a proposed extension to the hours during which entertainment can be provided on Monday to Sunday to 3.00 a.m. the following morning.
- 3.12 Members are reminded that applications to provide indoor entertainment beyond 1.00 a.m. are subject to consideration by Committee.
- 3.13 The applicant has stated that the extension of hours to 3.00 am is needed to compete with other City centre venues. The applicant's existing premises, 39 Gordon Street and Lux, which adjoins this venue currently holds a 3.00 am entertainments licence and this increase in operating hours would allow both venues to operate in harmony, allow the licensee to manage crowd control better and improve their safety management protocols.

Representations

Public notice of the application has been placed and no written representation has been lodged as a result of the advertisement.

PSNI

- 3.15 The PSNI has been consulted and has confirmed that it has no objection to the application.
- 3.16 A copy of its correspondence is attached at Appendix 3.

NIFRS

3.17 The Northern Ireland Fire and Rescue Service has been consulted in relation to the application and has confirmed that it has no objection to the application.

Health, Safety and Welfare Inspections

- 3.18 This building was previously used by Arnott's for fruit and vegetable storage. The use of the building changed in 2021 to an assembly building and a Building Regulations completion certificate for the works was issued by the Service.
- A during performance inspection was carried out on the premises by officers from the Service on 3rd October 2022. On this occasion, the licensee was operating his two premises as one 'super-club'. The two premises Common Market and 39 Gordon Street are adjoined. 39 Gordon Street operates as a bar on the ground floor and a nightclub on the first floor. This inspection revealed some operational issues. The management was made aware of these

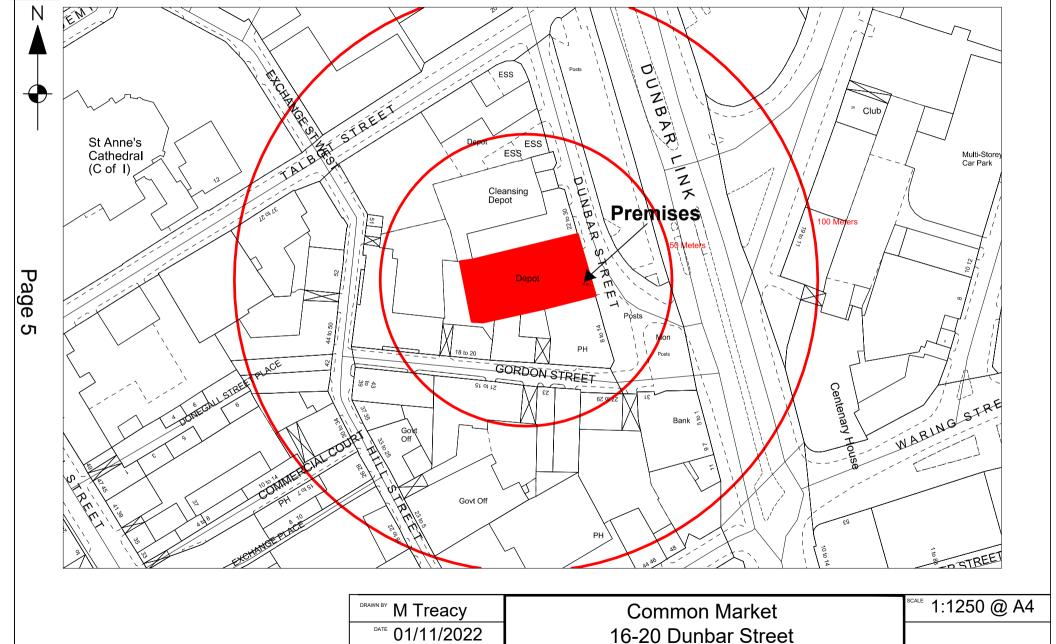
	Appendix 3 – PSNI response			
	 Appendix 1 – Location Map Appendix 2 – Layout Plans 			
4.0	Documents Attached			
3.28	There are no issues associated with this report.			
	Equality and Good Relations Implications/Rural Needs Assessment			
3.27	None.			
	Financial and Resource Implications			
3.26	Members are reminded that the Clean Neighbourhood and Environment Act 2011 gives the Council additional powers in relation to the control of entertainment noise after 11.00 pm.			
3.25	The licensee has recently carried out some works to improve the acoustic performance of the building, which includes forming an internal lobby and acoustic curtain to reduce the noise emanating through the large roller shutter door to the front of the premises.			
3.24	The Environmental Protection Unit (EPU) has been consulted in relation to the application and confirmed that it has received three noise complaints in the past 12 months. These complaints were received on 26th September, 5th October and 2nd November 2022.			
3.23	An acoustic report was submitted to the Environmental Protection Unit prior to this Licence being granted in October, 2021. At this time, a noise limiting device was fitted and set at 90dB LAeq,t. The licensee has advised that all music will be played through the existing noise limiting device.			
	Noise Issues			
3.22	The premises will continue to be inspected as part of our During Performance Inspection regime and will be subject to further monitoring to ensure the applicant adheres to their licence conditions.			
3.21	The licensee has submitted a management plan for the premises and Officers from the service are liaising with the licensee to ensure that technical requirements and associated operational and management procedures are satisfactory.			
3.20	The licensee has confirmed that the proposed increase in occupancy will be implemented incrementally to ensure that adequate management procedures are developed.			
	issues and they advised that additional staff training and management procedures would be put in place prior to operating the venue in this manner in the future.			



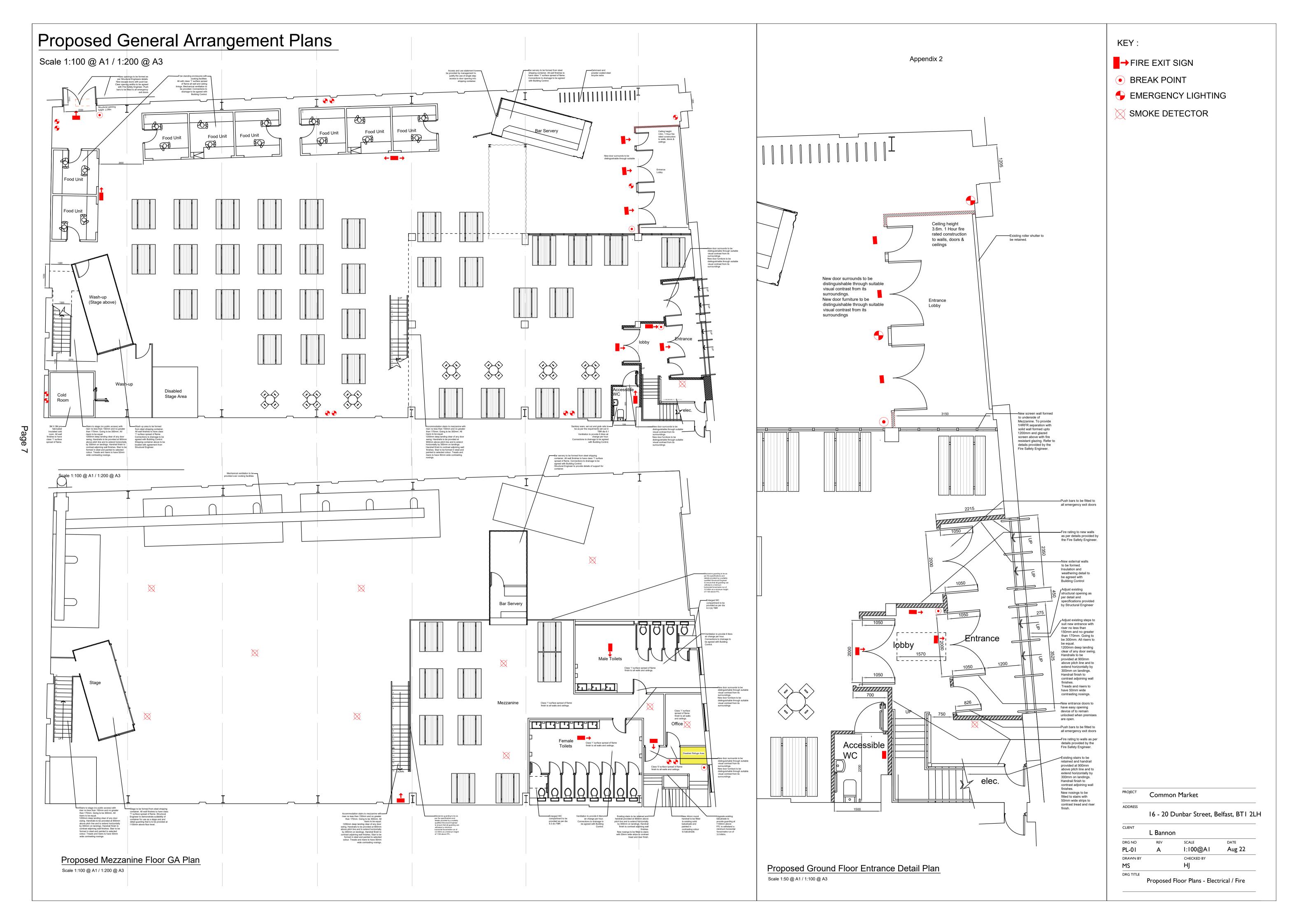
Building Control Service

Appendix 1

Prepared by I.S.B.
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Building Control Service Ground Floor Cecil Ward Building 4-10 Linenhall Street Belfast BT2 8BP PSNI Tennent Street 143 Tennent Street BELFAST BT13 3GF

Dear Sir, 09th November 2022

RE: Local Government (Miscellaneous Provisions) (NI) Order 1985
Invitation for comment on the application of Entertainment licence in respect of:
Common Market, 16-20 Dunbar Street, Belfast

Following notification regarding an application under the above provisions in respect of the above mentioned licenced premises I write.

I note that District Councils are the lead organisation for Entertainment Licensing and the provisions of the Order under Schedule 1 allows for the application, regulation and restriction following consideration by the licensing authority.

I also note that the Order allows for the granting of a licence with conditions with the overarching aim of maximising safety and minimise risk and impact that may result from the granting of a licence. The role of the Police Service in consideration of entertainment licenses is limited. I would however highlight current regulatory practice:

- Private Security Industry Act 2001 covers the requirement for the provision of licensed activities that may impact this application.
- Responsible retailing code (NI) covers the responsible promotion and retail of alcohol.

I would encourage the council as licensing authority to liaise with other statutory partners around ongoing investigative work associated with this application and applicant. I would also encourage that council engage in a community impact assessment around residential and business premises in the locale of this establishment.

Should the licence be granted I would appreciate being furnished with a copy of the licence and any conditions that will allow my team to support the licensing authority in effective monitoring and application of any relevant conditions as I further note that District Councils are responsible for taking the lead regarding any investigations.

Yours Sincerely





Agenda Item 2h

LICENSING COMMITTEE



Subjec	t:	Review of Pavement Café Licence - City Picnic, Fo	untain \$	Street			
Date: 16th November, 2022							
Report	Reporting Officer: Stephen Hewitt, Building Control Manager, ext. 2435						
Contac	Contact Officer: James Cunningham, Senior Licensing Officer, ext. 3375						
Restricted Reports							
Is this	report restricted	1? Yes	s	No	X		
It	f Yes, when will	the report become unrestricted?					
	After Committee Decision After Council Decision Sometime in the future Never						
Call-in							
Is the d	decision eligible	for Call-in? Yes	x	No			
1.0	Durnoso of Po	port/Summary of Main Issues					
1.0	Fulpose of Re	poru Summary or main issues					
1.1	-	resentations from DfI-Roads in relation to City Picnic's which is impacted by the re-opening of Fountain Stree	•	•			
2.0	Recommendat	ions					
2.1							
2.2	If the Committee is minded to agree to the Dfl request to revoke the Licence, the licensee must be informed to that effect and, in accordance with the Licensing of Pavement Cafés Act (Northern Ireland) 2014, be permitted to make representation regarding the revocation to the Council, with such representations to be made not less than 21 days from the date of notice.						

2.3 As a consequence, the actual decision to revoke the Licence will be considered at a meeting of the Committee on a later date. There is a right of appeal to the Magistrate's Court against the revocation of a licence. 3.0 Main Report Representations from DfI - Roads 3.1 Dfl-Roads has notified the Council that, with Primark re-opening and the hoarding being removed from around the building, it intends to return the road network to pre-Primark fire arrangements in the area, with the exception being the limitation on Translink buses where control continues to be exercised through the closure of Castle Street to traffic (between Fountain Street and Donegall Place). 3.2 A map from DfI-Roads showing traffic arrangements is attached at Appendix 1. 3.3 One of the key reasons for returning to pre-fire arrangements is the servicing arrangements and parking for disabled users both of which were impacted in the vicinity of Fountain Street and Castle Street by the Primark fire and associated closures, which were unavoidable. When the roads were closed, it led to some difficult servicing arrangements, which required the reversing of vehicles. This increase in risk had to be balanced with the public safety risks associated with the Primark building and on balance were considered to be the 'least worst' option at that time. 3.4 Returning the road network to pre-Primark fire arrangements will allow servicing vehicles to revert to the safer option of driving forward between Castle Street and Fountain Street as historically was the case. Dfl-Roads advises that it would not be considered appropriate to maintain the existing servicing arrangements (reversing vehicles), in the interests of road safety, which is of paramount importance to the Department. 3.5 DfI-Roads has notified the Council that, in its view, City Picnic's Temporary Pavement Café needs to be removed or relocated to facilitate the safe movement of vehicular traffic. Representatives from DfI-Roads will be available at your meeting to outline their concerns in 3.6 relation to road safety. **Temporary Pavement Café Licensing Scheme** 3.7 The Committee is reminded that the Council, in June 2020, decided to introduce a temporary process for considering pavement café applications to assist the hospitality sector during the pandemic. The temporary pavement café licensing scheme was extended by the Council in September 2022 and will expire on 30th September 2023. 3.8 The Council has granted City Picnic restaurant a Temporary Pavement Café Licence in Fountain Street, close to the junction with Castle Street. When this licence was granted this portion of Fountain Street was closed to vehicular traffic. 3.9 DfI-Roads has advised the licensee that pavement café space may be available on Castle Street in the portion that will remain closed to traffic and that they will also consider any other proposals for alternative locations to which the café could be relocated. 3.10 Council officers have met with the licensee for City Picnic and have advised him to engage with DfI-Roads about potential options for relocation of his pavement cafe and that revised

site plans based on these discussions should then be submitted to the Council for formal consultation with DfI-Roads thereafter.

Options available within the scope of the Pavement Café legislation

- 3.11 The Pavement café legislation allows the Council, if it is satisfied that any part of the public area where the pavement café is permitted is going to become unsuitable for that purpose, or that continuing to place furniture in that area is likely to result in undue interference or inconvenience to persons or vehicles in the vicinity to revoke the licence.
- 3.12 Alternatively, the Committee may decide that, further to the representations of DfI-Roads, that it is not satisfied that the area where the pavement café is permitted is going to become unsuitable for that purpose or that continuing to place furniture in that area is likely to result in undue interference or inconvenience to persons or vehicles in the vicinity.
- 3.13 To move the pavement café from its current location requires the licence to be revoked or surrendered and an application made for the new location. This is to protect the integrity of the application process by giving neighbours or regular users of the pavement in the vicinity, an opportunity to comment on the suitability of the revised plan.

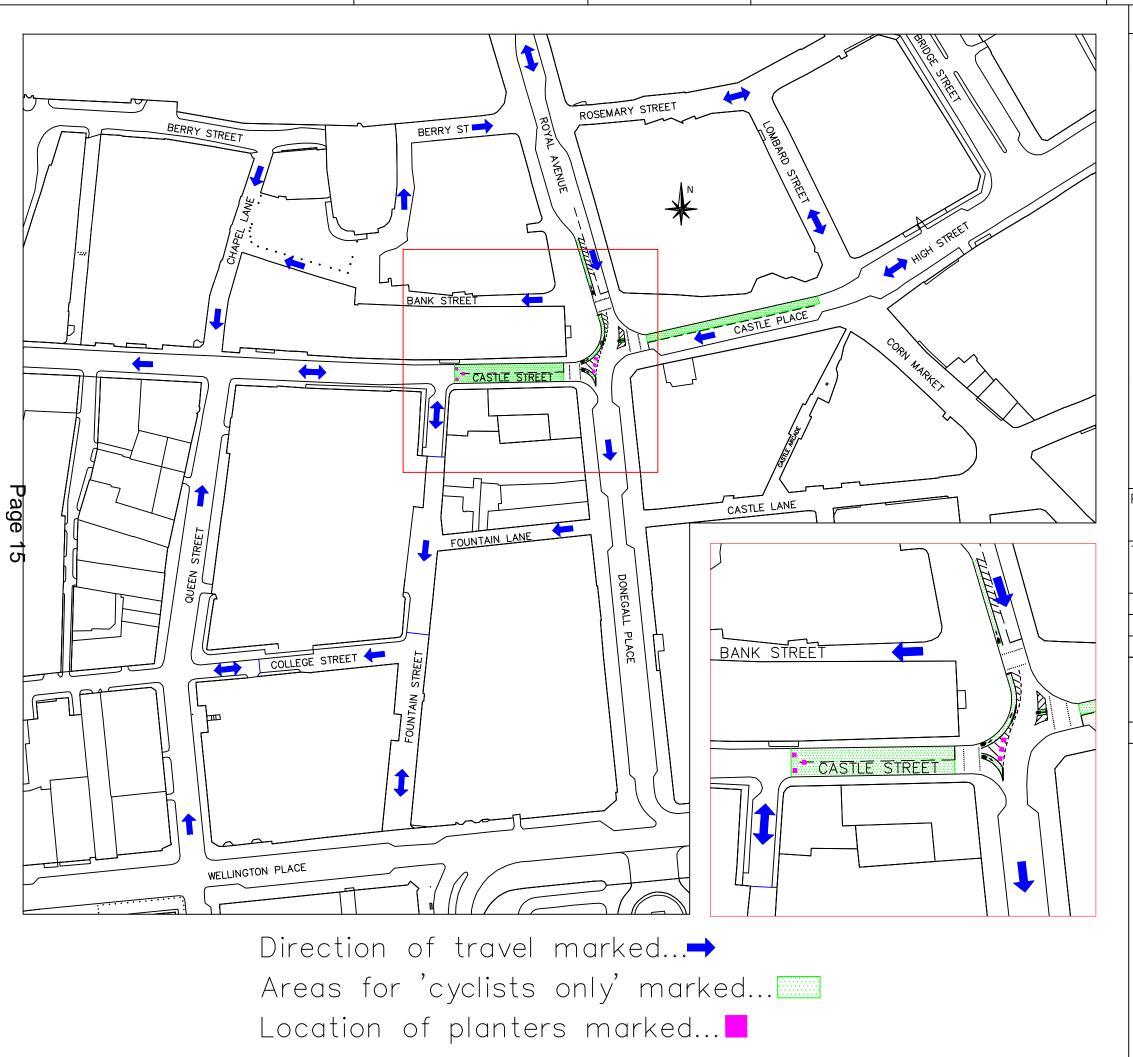
Notification of Revocation

- 3.14 Should the Committee decide to revoke the licence, the Council is required to notify the licensee of its intention, stating the grounds for doing so and that representations may be made by the licence holder.
- 3.15 The Council must provide the licensee with at least 21 days from the date of notification to make representation unless it considers that there are particular circumstances which are in the public interest that make it necessary to consider a shorter period.
- 3.16 However, there is scope in the Act that the Council may decide to revoke a pavement café licence even though no notification has been given. Based on the DfI-Roads representations Committee may therefore consider if it is in the 'public interest' to revoke, the licence without giving 21 days notice.
- 3.17 Before deciding whether to revoke the licence, the Council must take into account any representations made by the licence holder within the period.

City Picnic

- 3.18 Mr. Arthur McAnerney is the licensee for the Temporary Pavement Café Licence associated with City Picnic, Unit 5 McAuley House, 2-6 Castle Street, Belfast. The current pavement café is located in the middle of Fountain Street, close to the junction with Castle Street.
- 3.19 Mr. McAnerney has submitted new plans for the re-location of his Temporary Pavement Café to Castle Street in the remaining closed portion between the junction of Fountain Street and Castle Junction.
- 3.20 Mr McAnerney is engaging with Dfl and Building Control staff to ensure that all documentation and technical information is in place.
- 3.21 At the time of writing this report, final agreement is not in place regarding the relocation.

	Financial and Resource Implications
3.22	None.
	Equality and Good Relations Implications/Rural Needs Assessment
3.23	There are no issues associated with this report.
4.0	Documents Attached
	Appendix 1 – Traffic Map
	Appendix 2 – Existing Layout Plan



NO. REVISION DATE

Appendix 1

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Project

CITY CENTRE

DELIVERY ARRANGEMENTS NOVEMBER 2022

FILE NO.	DESIGNED	date
DRAWN	CHECKED	date
TRACED	APPROVED	date
Drg. No.		Revision
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Scales

Eastern Divisi

Annex 7 Castle Buildings Stormont Estate Belfast BT4 3SQ

Telephone: 0300 200

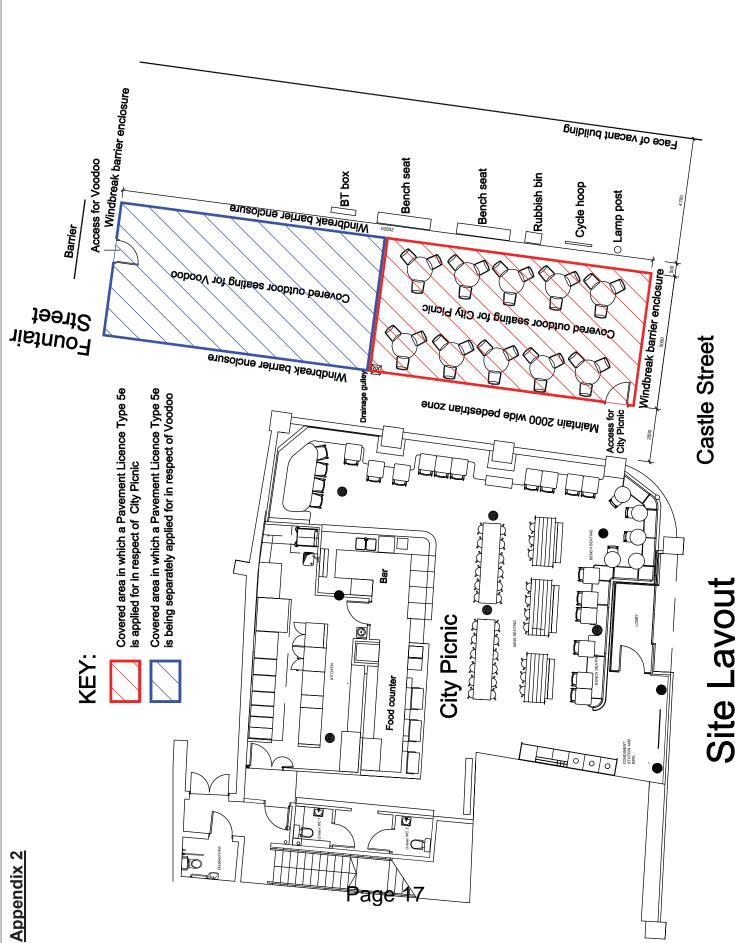
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Agenda Item 2i

LICENSING COMMITTEE



Subject: Review of Pavement Café Licence – Voodoo, Fountain Street								
Date:		16th November, 2022						
Report	Stephen Hewitt, Building Control Manager, ext. 2435							
Contac	t Officer:	James Cunningham, Senior Licensing Officer, ext 337	5					
Restricted Reports								
Is this	report restricted	d? Yes	; <u> </u>	No	X			
l1	f Yes, when will	the report become unrestricted?						
	After Comr	nittee Decision						
	After Coun	cil Decision						
	Sometime	n the future						
	Never							
Call-in								
Is the o	Is the decision eligible for Call-in?							
1.0	Purpose of Re	port/Summary of Main Issues						
1.1		presentations from Dfl-Roads in relation to Voodoo's Twhich is impacted by the reopening of Fountain Stree	•	•				
2.0	Recommenda	ions						
2.1	2.1 Taking into account the information presented and the representations received Members are asked to consider the request from Dfl Roads Service to revoke the Temporary Pavement Café Licence.							
If the Committee is minded to agree to the DfI request to revoke a Licence, the licensee must be informed to that effect and, in accordance with the Licensing of Pavement Cafés Act (Northern Ireland) 2014 be permitted to make representation regarding the revocation to the Council, with such representations to be made not less than 21 days from the date of notice.								

2.4 As a consequence, the actual decision to revoke the Licence will be considered at a meeting on a later date. There is a right of appeal to the Magistrate's Court against the revocation of a licence. 3.0 Main Report Representations from DfI - Roads 3.1 Dfl-Roads has notified the Council that, with Primark re-opening and the hoarding being removed from around the building, it intends to return the road network to pre-Primark fire arrangements in the area. With the exception being the limitation on Translink buses where control continues to be exercised through the closure of Castle Street to traffic (between Fountain Street and Donegall Place). 3.2 A map from DfI-Roads showing traffic arrangements is attached at Appendix 1. 3.3 One of the key reasons for returning to pre-fire arrangements is the servicing arrangements and parking for disabled users both of which were impacted in the vicinity of Fountain Street and Castle Street by the Primark fire and associated closures which were unavoidable. When the roads were closed it led to some difficult servicing arrangements, which required the reversing of vehicles. This increase in risk had to be balanced with the public safety risks associated with the Primark building and on balance were considered to be the 'least worst' option at that time. 3.4 Returning the road network to pre-Primark fire arrangements, will allow servicing vehicles to revert to the safer option of driving forward between Castle Street and Fountain Street as historically was the case. Dfl-Roads advise that it would not be considered appropriate to maintain the existing servicing arrangements (reversing vehicles), in the interests of road safety, which is of paramount importance to the Department. 3.5 Dfl-Roads has notified the Council that, in its view, Voodoo's Temporary Pavement Café needs to be removed or relocated to facilitate the safe movement of vehicular traffic. 3.6 Representatives from DfI-Roads will be available at your meeting to outline their concerns in relation to road safety. **Temporary Pavement Café Licensing Scheme** 3.7 The Committee is reminded that the Council, in June 2020, decided to introduce a temporary process for considering pavement café applications to assist the hospitality sector during the pandemic. The temporary pavement café licensing scheme was extended by the Council in September 2022 and will expire on 30th September 2023. 3.8 The Council has granted Voodoo a Temporary Pavement Café Licence in Fountain Street close to the junction with Castle Street. When this licence was granted this portion of Fountain Street was closed to vehicular traffic. 3.9 DfI-Roads has advised the licensee that pavement café space may be available on Castle Street, in the portion that will remain closed to traffic and that it will also consider any other proposals for alternative locations to which the café could be relocated. 3.10 Council officers have met with the licensee for Voodoo and advised him to engage with Dfl-Roads about potential options for relocation of their pavement cafe and that revised site plans

based on these discussions should then be submitted to the Council for formal consultation with DfI-Roads thereafter.

Options available within the scope of the Pavement Café Legislation

- 3.11 The Pavement café legislation allows the Council, if it is satisfied that any part of the public area where the pavement café is permitted is going to become unsuitable for that purpose, or that continuing to place furniture in that area is likely to result in undue interference or inconvenience to persons or vehicles in the vicinity to revoke the licence.
- 3.12 Alternatively, the Committee may decide that, further to the representations of DfI-Roads, that it is not satisfied that the area where the pavement café is permitted is going to become unsuitable for that purpose, or that continuing to place furniture in that area is likely to result in undue interference or inconvenience to persons or vehicles in the vicinity.
- 3.13 To move the pavement café from its current location requires the licence to be revoked or surrendered and an application made for the new location. This is to protect the integrity of the application process by giving neighbours or regular users of the pavement in the vicinity, an opportunity to comment on the suitability of the revised plan.

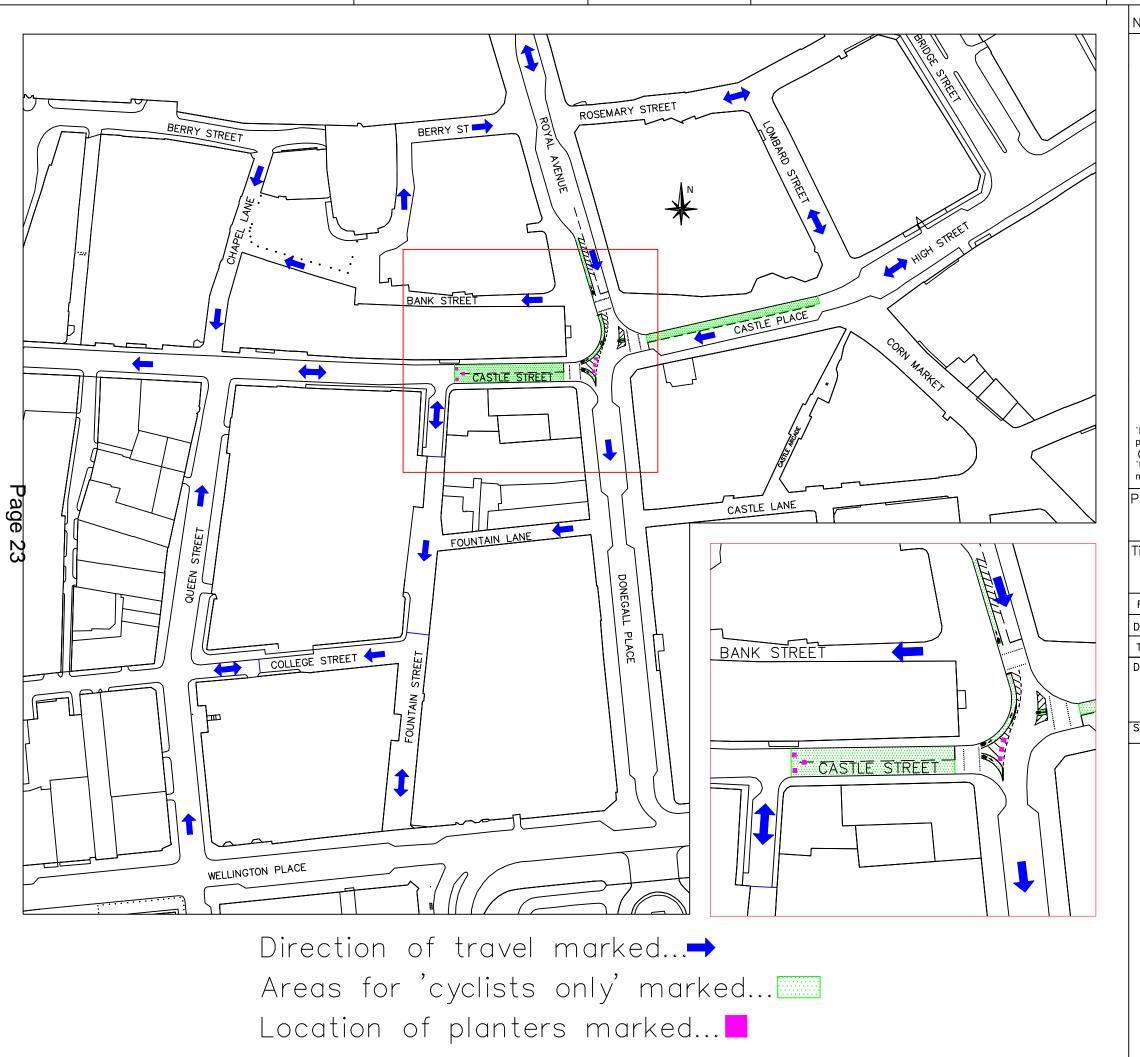
Notification of Revocation

- 3.14 Should the Committee decide to revoke the licence, the Council is required to notify the Licensee of our intention, stating the grounds for doing so and that representations may be made by the licence holder.
- 3.15 The Council must provide the licensee with at least 21 days from the date of notification to make representation unless it considers that there are particular circumstances which are in the public interest that make it necessary to consider a shorter period.
- However, there is scope in the Act that the Council may decide to revoke a pavement café licence even though no notification has been given. Based on the Dfl-Roads representations Committee may therefore consider if it is in the 'public interest' to revoke, the licence without giving 21 days' notice.
- 3.17 Before deciding whether to revoke the licence, the council must take into account any representations made by the licence holder within the period.

Voodoo

- 3.18 Mr. Ciaran Smyth is the Licensee for the Temporary Pavement Café Licence associated with Voodoo, 9-11 Fountain Street, Belfast. The current pavement café is located in the middle of Fountain Street close to the junction with Castle Street and adjacent to the area used by City Picnic.
- 3.19 The Committee is advised that Mr. Smyth has another Temporary Pavement Café Licence for Santeria, 19 Fountain Street, Belfast. This Licence is not affected by the reopening of Fountain Street.
- 3.20 Mr. Smyth has been notified of the concerns of Dfl-Roads and his response is included at Appendix 3. In summary, this states that:

3.22 3.23 4.0	Mr. Smyth and/or his representatives will be available at your meeting to discuss concerns in relation to the relocation of his Pavement Café. Financial and Resource Implications None. Equality and Good Relations Implications/Rural Needs Assessment There are no issues associated with this report. Documents Attached			
	Appendix 1 – Traffic Map Appendix 2 – Existing Layout Plan			



NO. REVISION DATE

Appendix 1

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Project

CITY CENTRE

DELIVERY ARRANGEMENTS NOVEMBER 2022

FILE NO.	DESIGNED	date
DRAWN	CHECKED	date
TRACED	APPROVED	date
Dra No		Revision

Scales

Eastern Divisi

Annex 7 Castle Buildings Stormont Estate Belfast BT4 3SQ

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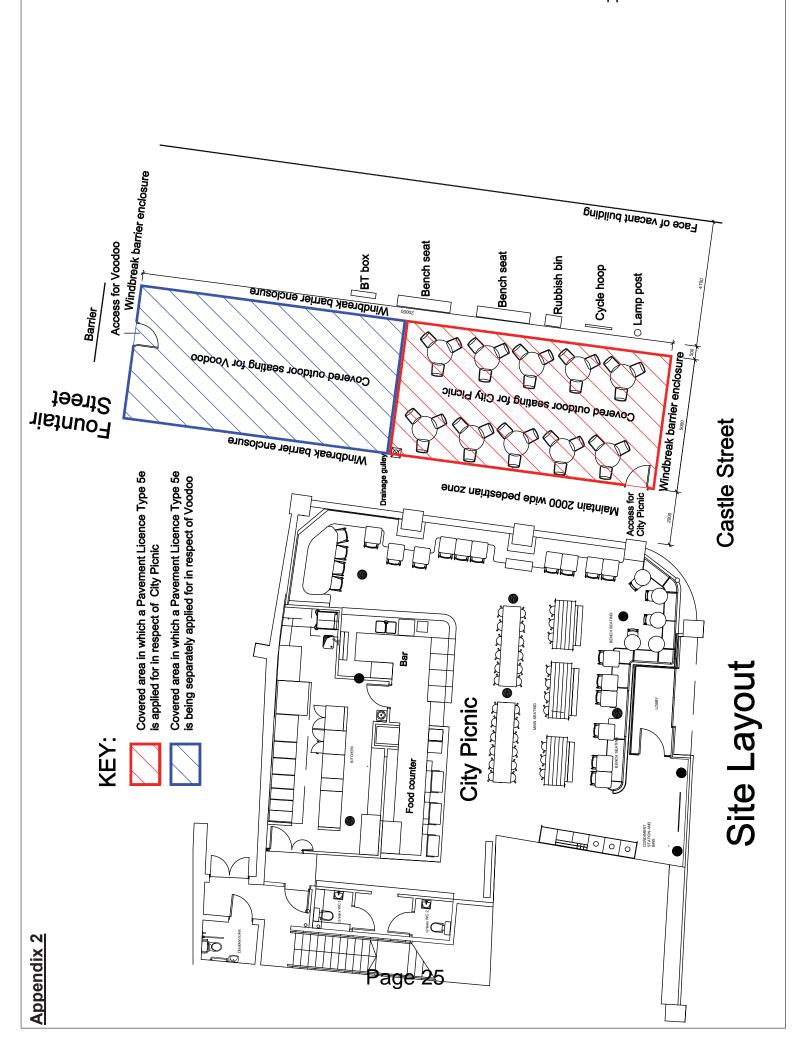
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By virtue of paragraph(s) 1 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



Agenda Item 3c

By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.



By virtue of paragraph(s) 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

