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Democratic Services Section
Legal and Civic Services Department
Belfast City Council
City Hall
Belfast
BT1 5GS



12th February, 2021

#### **MEETING OF LICENSING COMMITTEE**

Dear Alderman/Councillor,

The above-named Committee will meet via Microsoft Teams on Wednesday, 17th February, 2021 at 5.00 pm, for the transaction of the business noted below.

You are requested to attend.

Yours faithfully,

SUZANNE WYLIE

Chief Executive

#### AGENDA:

#### 1. Routine Matters

- (a) Apologies
- (b) Minutes
- (c) Declarations of Interest

#### 2. **Delegated Matters**

- (a) Licences Issued Under Delegated Authority (Pages 1 6)
- (b) Houses in Multiple Occupation (HMO) Licenses Issued Under Delegated Authority (Pages 7 12)

#### 3. Non-Delegated Matters

(a) Department for Communities Online Survey as part of the Review of Houses in Multiple Occupation Licensing Scheme (Pages 13 - 52)

# Agenda Item 2a

#### LICENSING COMMITTEE



Sub	ject:	Licences Issued Under Delegated Authority			
Date	<b>)</b> :	17 February 2021			
Rep	orting Officer:	Stephen Hewitt, Building Control Manager, Ext. 2435			
Con	tact Officer:	James Cunningham, Regulatory Services Manager, Ext.	3375		
Rest	ricted Reports				
Is th	is report restricted	d? Yes		No	X
	If Yes, when will the report become unrestricted?  After Committee Decision  After Council Decision  Some time in the future  Never				
Call-	in				
Is th	e decision eligible	e for Call-in? Yes		No	Х
1.0	Purpose of Repo	rt or Summary of main Issues			
		•			
1.1	for exercising all	e of Delegation, the Director of Planning and Building Con powers in relation to the issue, but not refusal, of Perm ns relating to the issue of Licences where adverse represen	nits an	d Lic	ences,
2.0	Recommendation	ns			
2.1	The Committee is of Delegation.	requested to note the applications that have been issued	under	the S	cheme

#### 3.0 Main report

#### Key Issues

3.1 Under the terms of the Local Government (Miscellaneous Provisions) (Northern Ireland) Order 1985 the following Entertainments Licences were issued since your last meeting.

Premises and Location	Type of Application	Applicant
Alexandra Park, Castleton Gardens, Belfast, BT15 3BY.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Alexandra Park, Castleton Gardens, Belfast, BT15 3BY.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council
Botanic Gardens, Stranmillis Embankment, Belfast, BT7.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Botanic Gardens, Stranmillis Embankment, Belfast, BT7.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council
C.S Lewis Square, Holywood Arches, Newtownards Road, Belfast, BT4 1HE.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
C.S Lewis Square, Holywood Arches, Newtownards Road, Belfast, BT4 1HE.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council
Cathedral Park (Buoys Park), Academy Street, Belfast, BT1.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Cathedral Park (Buoys Park), Academy Street, Belfast, BT1.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council
Crowne Plaza Hotel, 117 Milltown Road, Shaw's Bridge, Belfast, BT8 7XP.	Renewal	Mr Rajesh Rana, Andras House Ltd
Strand Arts Centre, 152-156 Holywood Road, Belfast, BT4 1NY.	Renewal	Ms Linda Smyth
Fullerton Park Pavilion, Glenburn Road, Dunmurry, Belfast, BT17 9BJ.	Renewal	Mr Ryan Black, Belfast City Council
Gilnahirk Presbyterian Church, Jack Britton Hall, 161 Gilnahirk Road, Belfast, BT5 7QP.	Renewal	Ms Anne Milligan
Grand Central Hotel, 9-15 Bedford Street, Belfast, BT2 7FF.	Renewal	Mr Peter Gibson, Moyola Cellars Ltd
Hillfoot Glentoran Supporters Club, 126-130 Castlereagh Road, Belfast, BT5 5FS.	Renewal	Mr Stephen Cherry
Hunting Lodge, 39 Stewartstown Road, Belfast, BT11 9BZ.	Renewal	Mr Terry Reilly, Beeches Drive Company Ltd
Jurys Inn Belfast, Fisherwick Place, Belfast, BT2 7AP.	Renewal	Mr Stephen McMullan, Jurys Inn Group Ltd

Premises and Location	Type of Application	Applicant
Katy Dalys, Limelight, & Limelight 2, 17-21 Ormeau Avenue, Belfast, BT2 8HD.	Renewal	Mr Alan Simms, The Limelight Belfast Ltd.
Lavery's Bar, 12-22 Bradbury Place, Belfast, BT7 1RS.	Renewal	Mr Bernard Lavery, Lavery Ltd.
Longfellows Bar, 115-119 My Ladys Road, Belfast, BT6 8FD.	Renewal	Mr Maxwell Swain
Lower Crescent Open Space, Lower Crescent, Belfast, BT7 1NS.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Maldron Hotel, 20 Brunswick Street, Belfast, BT2 7GE.	Renewal	Mr Mike Gatt, DHG Brunswick Ltd
Maverick, 106-110 Donegall Street, Belfast, BT1 2GX.	Renewal	Mr John McElhatton, Maverick (NI) Ltd
Northern Whig House, 2-10 Bridge Street, Belfast, BT1 1LU.	Renewal	Mr Stephen Magorrian, Northern Whig Trading Ltd
Titanic Belfast, 1 Olympic Way, Belfast, BT3 9EP.	Renewal	Ms Judith Owens, Titanic Belfast Ltd
Ormeau Park, Ormeau Embankment, Belfast, BT7.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Ormeau Park, Ormeau Embankment, Belfast, BT7.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council
Falls Park, Falls Road, Belfast, BT12 6AN.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Falls Park, Falls Road, Belfast, BT12 6AN.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council
Woodvale Park, Woodvale Road, Belfast, BT13 3BW.	Renewal (Outdoor)	Mr Ryan Black, Belfast City Council
Woodvale Park, Woodvale Road, Belfast, BT13 3BW.	Renewal (Marquee)	Mr Ryan Black, Belfast City Council

- 3.2 Under the terms of the Betting, Gaming, Lotteries and Amusements (Northern Ireland) Order 1985 there were no Amusement Permits issued since your last meeting.
- 3.3 Under the terms of the Street Trading Act (Northern Ireland) 2001 the following Street Trading Licences were issued since your last meeting.

Location	Type of Application	Commodity	Hours Licensed	Applicant
Shaw's Bridge car park	Stationary	Ice cream, confectionary, non- alcoholic beverages	Mon - Sun 10.30 – 20.00	Mr William Topping

- 3.4 Under the terms of the Road Traffic Regulation (Northern Ireland) Order 1997 there were no Road Closure Orders made since your last meeting.
- 3.5 Under the terms of the Licensing of Pavement Cafés Act (Northern Ireland) 2014 the following Pavement Café Licences were issued since your last meeting.

Premises	Location	Type of Application	Applicant
Bullitt, 40A Church Lane, Belfast, BT1 4QN	Adjacent	Grant	Tim Herron Bullitt Trading Ltd (Beannchor)
The American Bar, 65 Dock Street, Belfast, BT15 1LF	Adjacent	Grant	Pedro Donald The Spare Limited
Bootleggers, 46 Church Lane, Belfast, BT1 4QN	Adjacent	Grant	Christopher Wolsey Lane Inn Ltd
Avoca, 41 Arthur Street, Belfast,BT1 4GB	Adjacent	Grant	Ann Smyth Avoca Handweavers Shops Ltd
Caffé Nero, 377 Ormeau Road, Belfast, BT7 3FP	Adjacent	Grant	Charlotte Griffin Nero Holdings Ltd
Pottingers Café, 5-9 Pottinger's Entry, Belfast, BT1 4DT	Adjacent	Grant	Peita McAlister Pottingers c/o The Morning Star
Flame Restaurant, 46 Howard Street, Belfast, BT1 6PG	Adjacent	Grant	Stephen Kher Flame Restaurant
The Cosy Bar, 44 Omeath Street, Belfast, BT6 8ND	Adjacent	Grant	Colin Bell HillHall Ltd.
Voodoo, 11A Fountain Street, Belfast, BT1 5EA	Remote in Fountain Street	Grant	Ciaran Smyth Phoenix Wine & Spirits Stores Limited
City Picnic, Unit 5 McAuley House, 2- 6 Castle Street, Belfast, BT1 1HB	Adjacent	Grant	Arthur McAnerney Castle Enterprises Ltd
2 Taps, Cotton Court, 42 Waring Street, Belfast, BT1 2ED	Adjacent	Grant	Sid John 2 Taps
Caffé Nero, 2-4 Chichester Street, Belfast, BT1 4LA	Adjacent	Grant	Charlotte Griffin Nero Holdings Ltd
Caffé Nero, 10 Donegall Square West, Belfast, BT1 6JA	Adjacent	Grant	Charlotte Griffin Nero Holdings Ltd
7Spice, 7 St. Anne's Square, Edward Street, Belfast, BT1 2LR	Adjacent	Grant	Luthfur Ahmed Seven Spice Belfast Ltd

	Financial & Resource Implications
3.6	None
	Equality or Good Relations Implications/Rural Needs Assessment
3.7	There are no issues associated with this report.



# Agenda Item 2b

#### LICENSING COMMITTEE



		T						
Sub	ject:	Houses in Multiple Delegated Authority	Occupation	(HMO)	Licenses	Issued	Under	
Date	<b>)</b> :	17 February 2021						
Rep	Reporting Officer: Kevin Bloomfield, NIHMO Manager, 07584 270820							
Con	Contact Officer: Valerie Brown, City Services Manager, Tel. 9027 0668 Kevin Bloomfield, NIHMO Manager, 07584 270820							
Rest	ricted Reports							
ls th	is report restricte	d?			Yes	No	Х	
	•	the report become un	restricted?		Г			
	After Com	mittee Decision						
		cil Decision			_			
	Some time	in the future						
	Never				L			
Call-	in							
Is th	e decision eligible	e for Call-in?			Yes	No	X	
4.0								
1.0	Purpose of Repo	ort or Summary of mair	Issues					
1.1	Under the Scheme of Delegation, the Director of City & Neighbourhood Services Department is responsible for exercising all powers in relation to the issue and variation, but not refusal, of HMO Licences, excluding provisions relating to the issue of HMO Licences where adverse representations have been made. Those applications which were dealt with under the Scheme						fusal, of adverse	
	are listed below.	avo boon made. 111036 (		IOII WOIG	Godit With U	ilder tile t	Contonic	
2.0	Recommendatio	ns						
2.1	The Committee is of Delegation.	requested to note the a	pplications that	have be	en issued u	ınder the	Scheme	

#### 3.0 Main report

#### Key Issues

3.1 Under the terms of the Houses in Multiple Occupation Act (Northern Ireland) 2016 the following HMO Licences were issued during January 2020.

Title	First name	Surname	Premises
Mr	William	Penton	22 Rathgar Street
Mr	Robert Carlisle	Greer	Flat 3, 27 Wellesley Avenue
Mr	Robert Carlisle	Greer	Flat 2, 27 Wellesley Avenue
Mr	Andrew	Parkes	61 Delhi Street
Mrs	Clarerose	McDermott	92 Dunluce Avenue
McHug	h Developments Ltd		25 Colenso Parade
McHug	h Developments Ltd		Flat B, 28 University Street
Mr	John Leo	Mc Gurk	Flat 2, 30 Wolseley Street
Castle	Pharmacy Ltd		60 Edinburgh Street
Mr	Richard	Smyth	Flat c, 47 Camden Street Belfast
Mr	Richard	Smyth	Flat b, 47 Camden Street Belfast
Mr	Richard	Smyth	47a Camden Street
SOBE D	evelopments Limited		43 Ridgeway Street
Mr	John	Dooey	28 Strandview Street
Mr	Peter	O\'Hare	28 Stranmillis Street
Mr	Colm	McCandless	Flat 2, 48 College Park Avenue Belfast
Mr	Peter	Calvert	74 Agincourt Avenue
Mr	James	Heagney	62 Sandymount Street
Mr	Michael	McGowan	Flat 2, 9 Lawrence Street
Ms	Teresa	Short	4 Collingwood Avenue
Ms	Teresa	Short	65 Sandhurst Drive
Mr	Robert	Jackson	33 Colenso Parade
Ms	Patricia	O\'Rourke	3 Westminster Street
D.M PF	OPERTY ESTATES LIM	TED	Flat 2, 31 Agincourt Avenue
Ms	Marie	Lynch	29 Tates Avenue
Mr	Mark	Danton	76 Stranmillis Gardens
JMC Re	entals Limited		20 Stranmillis Street
MGK P	roperty Ltd		Flat B, 43 Fitzwilliam Street
Mr	Christopher Barry	McAlpine	Flat 2, 85 Wellesley Avenue
Mr	Desmond	Patterson	24 Tates Avenue
Mr	Martin	King	Flat 2, 27 India Street
M&M King Partnership			Flat 1, 17 Cromwell Road
Mr	Simon	Montgomery	4 Riverview Street
Mr	Raymond	King	Flat 3, 111 Fitzroy Avenue
Mr	Kieran	Campbell	30 Hatfield Street
Mrs	Teresa	Shaw	14 Eblana Street
Mr	Adrian	Loughran	126 Agincourt Avenue
Mr	Trevor	Breadon	Flat 2, 12 Lower Windsor Avenue

Mr	Trevor	Breadon	Flat 2, 10 Lower Windsor Avenue	
Mr	Trevor	Breadon	Flat 2, 8 Lower Windsor Avenue	
Mr	Trevor	Breadon	75 Lower Windsor Avenue	
Dr	Bob	Cummings	12 Annadale Square	
Mr	Christopher	McCann	68 Fitzroy Avenue	
Mr	Christopher	McCann	68 Fitzroy Avenue	
Mr	Eamonn	Gillan	55 Agincourt Avenue	
Nortor	n Cross Limited		Flat 2, 32 Candahar Street	
Mr	David	Bell	55 Sandhurst Gardens	
SIKKIN	1 PROPERTIES LTD		184 Upper Newtownards Road	
Mr	Martin	Lyons	81 Wellesley Avenue	
Seafor	th Property Develope	ement company ltd	11b Cameron Street	
	th Property Develope		11 Cameron Street	
Ms	Ann-Marie	Benson	82 Agincourt Avenue	
Ms	Angela W K	Lee	31 Ridgeway Street	
Dr	Jacqueline	Bates-Gaston	60 Agincourt Avenue	
Mr	John Francis	Martin	15 Stranmillis Park	
Mr	Eamonn	Gribben	67 Agincourt Avenue	
Mr	John	McGovern	142 Agincourt Avenue	
Mr	Dairmid	Laird	Flat 2, 14 Westminster Street	
Mr	Dairmid	Laird	2 Lawrence Street	
Ms	Fionnuala	Oliver	13 Stranmillis Street	_
Mr	Dermot	Murphy	Flat 2, 1 Wolseley Street	_
Mr	Declan	O\'Neill	27 Agincourt Avenue	_
Mr.	Stephen	McGinnity	83 Agincourt Avenue	
Mr	Jerome	McGinnity	81 Agincourt Avenue	_
Mr	David	Mills	147 Dunluce Avenue	
Mr	Roy	McCoy	Flat 2, 24 Wolseley Street	
Mr	John	Montgomery	41c Dunluce Avenue	_
Mr	John	Montgomery	41b Dunluce Avenue	
Mr	John	Lynch	8 Lawrence Street	
Mr	William	Walsh	18 Westminster Street	_
Mr	Robert Carlisle	Greer	22 India Street	_
Ms	Marion	Hood	2 Elaine Street	_
Mr	William	Crabbe	13 Ashley Avenue	
Ms	Pauline	Mason	25 Riverview Street	_
Mr	Desmond	Patterson	4 Pandora Street	
Mr	Richard	Garvey	18 Palestine Street	
Mr	Dermot	McCrystal	109 Wellesley Avenue	
Mrs	Orlagh	McGleenan	8 Annadale Square	
Mr	Sam	Shephard	65 Tates Avenue	
Ms	Jessica	Magnier	42 Sandhurst Gardens	
Mr	Patrick	Macfarlane	17 Collingwood Avenue	
	odge Property Manag		Flat 2, 33 Ashley Avenue	
	JUNE LI LUDULILY IVIAIIA		I TOUL Z, JJ / WITHCY AVEITUE	

Mr	Richard	Smyth	Flat 2, 51 Camden Street	
Mr	Richard	Smyth	Flat 1, 51 Camden Street	
Miss.	Rachel	Smyth	Flat 3, 120 Malone Avenue	
Mr	Michael	Smyth	Flat 2, 120 Malone Avenue	
Metho	dist Church in Ireland	<u> </u>	72b Earlswood Road	
Mrs	Karen	Barkley	74 Sandhurst Gardens	
L&E Pr	operties Ltd		Flat 2, 30 Canterbury Street	
Miss.	Rachel	Smyth	Flat 2, 150 University Street	
Miss.	Rachel	Smyth	Flat 1, 150 University Street	
Miss.	Rachel	Smyth	24 Rathcool Street	
Mr	Gerard	Lundy	44 St Albans Gardens	
Mr	Colin	Shields	28 Agincourt Street	
Mr	Aiden	Daly	102 Tates Avenue	
Mr	Aidan	Rooney	7 College Place North	
Mr	John Bradley	Hanna	Flat 2, 2 Canterbury Street	
Croob	Properties Limited		23 Stranmillis Gardens	
Mrs	Judith	Dunlop	110 Ulsterville Avenue	
Mr	Bernard Brian	Campbell	33 Stranmillis Park	
Derrylo	odge Property Manag	ement Ltd	24 Camden Street	
Mr	Ferdia	Byard	79 Palestine Street	
Mr	Charles	Corcoran	45 Agincourt Avenue	
Ms	Mary	Yarr	8 Fitzwilliam Square	
Mr	David	Allison	76 Tates Avenue	
Mr	John	McCarney	6 Ulsterville Gardens	
Ms.	Mary Louise	McMahon	36 Eblana Street	
	Reps of	Tommy Egerton Dec\'d	1a Dudley Street	
Mr	Christopher	Neely	123 Agincourt Avenue	
McGive	ern Properties Ltd		86 Agincourt Avenue	
Mr	Thomas	Lenehan	2 Stranmillis Gardens	
Mr	Robert Anthony	Curry	40 Elaine Street	
Mr	Trevor	Breadon	88 Edinburgh Street	
Ms	Brigitte	Heim	44 Broadway	
Mr	Brian	McLeigh	170 Dunluce Avenue	
Mr	James	McElduff	24 Eblana Street	
Mr	Michael	McQuillan	11 Penrose Street	
Ms	Dervla	McGrann	68 Agincourt Avenue	
Mr	Martin	McVeigh	76 University Avenue	
Mr	Liam	Young	40 Ulsterville Gardens	
Mr	David	Hutchinson	286 Donegall Road	
Lynnta	ra Ltd		51 Agincourt Avenue	
Mr	John	McGovern	128 Agincourt Avenue	
Mr	Rodney	Woods	27 Stranmillis Road	
Derrylo	odge Property Manag	ement Ltd	48 Stranmillis Gardens	
Mr	Shane	McKeown	143b University Avenue	
Enagh	Investments Ltd		Flat 2, 22 Wolseley Street	1

Mr	Patrick	McKillop	Flat 2, 23 Rugby Avenue	
Mr	Patrick	McKillop	flat 1, 23 Rugby Avenue	
Mr	John	McGovern	41 Sandymount Street	
L&E Pro	operties Ltd	<del>,</del>	74 Stranmillis Gardens	
Mr	Stephen	Ball	117 Ulsterville Avenue	
Mr	Raymond	Fawcett	77 Upper Newtownards Road	
Mrs	Elizabeth	Farley	Flat 2, 18 Camden Street	
Mr	Classon	Porter	73 Tates Avenue	
Ms	Lisa	Brown	27 Elaine Street	
M&M I	King Partnership		Flat 6, 12 Ashley Avenue	
M&M I	King Partnership		Flat 5, 12 Ashley Avenue	
M&M I	King Partnership		Flat 4, 12 Ashley Avenue	
M&M I	King Partnership		Flat 3, 12 Ashley Avenue	
Mr	Andrew	Eakins	16 Eblana Street	
Mrs	Mary	McIntyre	53 Ashley Avenue	
Mrs	Valerie	Nicholson	52 Haypark Avenue	
Mr	Peter	Crymble	66 Ulsterville Gardens	
SOBE D	Developments Limited		Apartment 4, 50 - 52 Cromwell Road	
Mr	Callum	Anderson	2 Lisburn Avenue	
Mr	James	Harkness	Flat 2, 5 Ashley Avenue	
Mr	Paul	McCusker	Flat 2, 12 Camden Street	
Ms	Jessica	Magnier	30 Sandhurst Gardens	
Mr	Eamonn	McCann	15 Ashley Avenue	
МсКау	Property Services		132 Dunluce Avenue	
Mr	Richard	Lindsay	42 Ulsterville Gardens	
Mrs	Barbara	Blundell	Flat 2, 14 Ashley Avenue	
Mrs	Sandra	Lynas	Flat 2, 14 Wolseley Street	
Mrs	Nicola	Parker	5 Eblana Street	
Mr	Sean	McGovern	42 Sandymount Street	
Ms	Jill	Hughes	42 Carmel Street	
Mr	Paul	McKeever	19 Riverview Street	
Kendal	e Limited		Flat 2, 15 Camden Street	
Mr	Jonathan	Kinnear	125 Donnybrook Street	
Mrs	Patricia Bernadette	Donohoe	103 Malone Avenue	
Mr	Neil	Rafferty	32 Stranmillis Gardens	
Mrs	Sandra	Irvine	38 College Park Avenue	
Ms	Jennifer	Poon	22 Stranmillis Gardens	
Mr	Steven	McKenna	134 Fitzroy Avenue	
Cleland	Family Partnership	•	18 Sandymount Street	
Ms	Christina	O\'Brien	27 Sandhurst Gardens	
Ms	Margaret	O\'Gara	37 Donegall Pass	
Ms	Maire	McCandless	Flat 2, 1 Malone Avenue	
Ms	Maire	McCandless	Flat 1, 1 Malone Avenue	
Mr	Paul	Donnelly	74 Rugby Avenue	
Mrs	Teresa	McQuade	29 Damascus Street	

Mrs	Noreen	Taggart	22 Rathcool Street	
Mr	Shane P	Murray	137 University Avenue	
Mr	Mark Michael	McGarry	14b Chlorine Gardens	
Tullyqu	in Properties Limited		Flat 3, 40 Cromwell Road	

#### **Financial & Resource Implications**

**3.2** None

#### **Equality or Good Relations Implications/Rural Needs Assessment**

3.3 There are no issues associated with this report.

# Agenda Item 3a



#### LICENSING COMMITTEE

Subje	ect:	Department for Communities On-Line Questionnaire as part of the Review of Houses in Multiple Occupation Licensing Scheme			
Date:		17 <sup>th</sup> February 2021			
Repo	rting Officer:	Vivienne Donnelly			
Contact Officer:		Kevin Bloomfield, HMO Unit Manager, Ext. 5910			
Is this	s report restrict	ed?	Yes No X		
Is the	decision eligib	ble for Call-in?	Yes X No		
1.0	Purpose of Report or Summary of main Issues				
1.1	The Houses in Multiple Occupation Act (Northern Ireland) 2016 came into effect in April 2019 following the transfer from Northern Ireland Housing Executive's (NIHE) HMO Registration scheme to Councils under a new licensing regime. The purpose of bringing forward this new HMO licencing regime was to properly and effectively regulate HMOs to ensure the health, safety and well-being of the occupants and at the same time minimising any negative impacts on the neighbourhood and surrounding area. As part of the transfer arrangements, the Department for Communities (DFC) undertook to undertake a review of the implementation of the HMO licensing scheme within two years of the transfer. DFC wrote to the Council on the 22nd December 2020 to seek views from the Council via an online questionnaire as part of their review with a response deadline of the 5th February 2021. The Council sought an extension of time from DFC to provide a response and DFC have agreed to an extension of two weeks until 19th February 2021. (Appendix 1)				
2.0	Recommenda	tions			
2.1	Taking into account the information presented, Committee is asked to note the Council's response to the survey issued by the Department for Communities (DFC) who are commencing a review of the implementation of the Houses in Multiple Occupation (HMO) licensing scheme, together with an additional submission highlighting legislative anomalies and omissions with suggested amendments to improve the delivery and administration of the HMO licensing scheme.				

3.0	Main report
3.1	Key Issues The Houses in Multiple Occupation (HMO) Act NI 2016 was commenced on 1st April 2019 which coincided with officers from the Northern Ireland Housing Executive (NIHE) transferring to Belfast City Council to administer and deliver the new HMO Licencing Scheme function for all councils in Northern Ireland.
3.2	As part of the transfer arrangements, DFC undertook to review the implementation of the new licensing scheme within 2 years of the transfer taking place from the NIHE to Belfast City Council.
3.3	DFC have written to the Councils on 22 <sup>nd</sup> December 2020 to indicate that it wished to seek views in relation the review by means of an online survey on the NI Direct website on the following link <a href="https://consultations.nidirect.gov.uk/dfc-analytical-services-unit/review-of-houses-of-multiple-occupation-hmo-licenc/">https://consultations.nidirect.gov.uk/dfc-analytical-services-unit/review-of-houses-of-multiple-occupation-hmo-licenc/</a> which is publically available. The survey poses 9 questions and the answers to the questions have been provided in Appendix 2 Cover Report and Appendix 3 Online Survey response, however they are summarised as follows;
3.4	Q1. Has the HMO licensing scheme improved the management of Houses in
5.4	Multiple occupation? Belfast City Council agrees that the new HMO licensing scheme has improved the management of HMOs by ensuring that owners and managing agents have a broader range of responsibilities and arrangements in place as part of their undertaking in respect of managing HMO properties. This includes enhanced measures to address fire safety, energy performance, prioritised repairs schedule and anti-social behaviour management. Since the 1 <sup>st</sup> April 2019, the HMO Service has engaged with 241 landlords/managing agents in relation to antisocial issues within the curtilage of their properties following receipt of complaints resulting in a more cohesive approach to dealing with anti-social issues associated with HMO properties and their occupiers.
3.5	Q2. Has the HMO licensing scheme improved the overall standards of this type of accommodation?  The standards imposed by the new licensing scheme are to a large part a replication former NIHE HMO Registration scheme, although it is acknowledged that there are some improvements in relation to fire safety, bedroom sizes and energy performance/ thermal comfort.
3.6	Q3. Has the HMO licensing scheme improved the current fitness standards expected in HMOs?  It is noted that the current fitness standard for the private rented sector including HMOs is over forty years old and therefore the standard licensing conditions under the HMO licensing regime offer a higher standard of fitness than is afforded to other private rented sector properties.  The current fitness standard is in urgent need of review and should be replaced by a comprehensive fitness standard which assesses the suitability of the dwelling for the occupant in line with modern day living standards such as the Housing Health and Safety Rating System used in England and Wales or a similar equivalent model.
3.7	Q4 Do you agree the HMO licensing scheme addresses the risk to safety associated with living in an HMO?
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Belfast City Council agrees that the HMO licensing scheme addresses safety associated with a HMO through a range of management responsibilities and the addition of the hazard enforcement powers.

#### 3.8 Q5 Do you agree the HMO licensing scheme provides value for money?

The current level of fee payable per occupant is set at £37 per person per year with the full fee payable on renewal and it was estimated that this rate would ensure full cost recovery based on the deferred income from the NIHE and proposed income figures at the time of the transfer from the NIHE to Councils. It was considered that setting a maximum amount at £45 in the regulations gave Councils scope to increase the fee if required to ensure full cost recovery without requiring an amendment to the subordinate regulations.

The impact of the Covid-19 pandemic and a reduction in the number of HMO properties, particularly the smaller three bedroom properties as a result of the changes in the legislation including the new HMO definition along with the operating model and additional support provided by BCC has had a financial impact on the revenues estimated at the outset of this transfer. Belfast City Council will seek to engage with DFC on this matter to ensure the scheme continues to operate on a cost neutral basis as stated below in para 3.13 and 3.14. Therefore as part of this review BCC is calling for DFC to set up an urgent work stream on the resource and financial model potentially entailing increasing the fee threshold currently set at a maximum amount of £45 in the regulations to future proof the fee structure and reduce the burden on the rate payers as a consequence of the transfer of this function.

## 3.9 Q6 Do you agree the HMO licensing scheme guidance and assistance is easy to access and understand?

Belfast City Council would welcome the opportunity to work with DFC to review aspects of the DFC Guidance to Councils with the aim of obtaining some further clarity on a number of particular points, when administering the new HMO licensing scheme. An example which the Council would wish to highlight in particular is the guidance in relation to room sizes which the Council believes may not reflect the legislative stance in some aspects.

The Council is currently reviewing the information and guidance on its website and plans to include "A Frequently Asked Questions" section to assist owners of HMO properties with the application process.

The Council is also reviewing the online HMO application form to make it more intuitive for users.

## 3.10 Q7 Do you agree the communication between councils and landlords and councils and Department for Communities effective and timely?

Belfast City Council has regular and on-going communication with agents, landlords and LANI since the transfer of the HMO Licensing function to Councils. Following feedback from a LANI meeting in March 2020, the on-line HMO application form and the website is currently being re-designed to assist users through the application process.

The need for on-going communication is recognised and accept that the messaging between landlords and the Council can be improved.

Communication between Belfast City Council/ lead cluster Councils and the Department of Communities is maintained on a regular basis through quarterly review meetings with ongoing contact maintained between Council officers and DFC officers as and when issues arise.

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## 3.11 Q8 Please provide your views on the administration and delivery of the scheme:

Belfast City Council is the lead Council for the delivery of the HMO Licensing scheme and delivers this service on behalf of all Councils operating a cluster model with two lead Councils Causeway Coast & Glen and Derry & Strabane District Council. Belfast City hosts 2953 licensed HMOs which represents 76% of the total number of HMOs in Northern Ireland, Cluster 2 has 561 licensed HMOs (14%) and cluster 3 has 388 licensed HMO (10%).

The transfer of the HMO Licensing function to Councils was a complex, logistical exercise, involving the transfer of staff from the Northern Ireland Housing Executive to Belfast City Council, the implementation of a new licensing scheme underpinned by a new complex legislative regime, the procurement of a new IT system to manage the application process and to enable the administration of the scheme. The combination of managing, interpreting and enforcing complex new legislation and the use of a new IT system has brought many challenges for Council officers in delivering this service.

## 3.12 Since April 2019, the following table highlights the work that has been undertaken by the NIHMO team

Activity 1st	Belfast	Cluster 1	Cluster 2
April 2019 up until 25 January 2021		Causeway Coast & Glens lead	Derry & Strabane lead
HMO Licences	1135	Causeway = 96	Derry & Strabane = 47
issued		Lisburn & Castlereagh = 1	ABC = 11
		Mid & East Antrim = 1	Fermanagh & Omagh = 2
		Antrim & Newtownabbey = 12	Mid Ulster = 3
		Ards & North Down = 2	Newry, Mourne & Down = 2
		Total = 112	Total = 65
Inspections	2034	235	204
(Initial &			
management)			
FPN issued	23	1	0
Prosecutions	1	0	0
	(2 pending)		

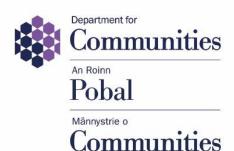
<u> Page 16</u>

- In summary, the Council acknowledges that the new HMO licensing scheme has improved the overall management responsibilities of the owners of such properties resulting in better standards for tenants, however, there has been a number of emerging issues arising from the transfer of the function from the NIHE to Councils and the implementation of new legislation namely:
  - Belfast City Council has had an increased number of complaints/ legal challenges from landlords that are challenging decisions and interpretations of the legislation.
  - Significant legal support is required on an on-going basis to deal with complex cases.
  - There is significantly increased administration associated with the HMO licensing process and requires more resources to administer than the previous registration scheme which was not apparent during the appraisal of the transfer of this function.
  - The re-development of the new IT system to manage the HMO licensing process, requires on-going resources to re-design and configure to ensure that the system is fit for purpose.
  - The new licensing process requires Belfast City Council to work in partnership with a range of staff across all 11 Councils and in addition, a number of different agencies, which results in increased administration and can lead to delays in processing applications.
  - The Covid-19 pandemic has resulted in a back log of cases and is more difficult
    to administer when staff are operating under a working from home business
    model. Technical officers are also working under controlled operating models
    to protect their health and safety which can result in delays to inspections.
  - The number of HMO properties has reduced due to a variety of reasons since the economic appraisal was undertaken prior to the transfer of this function to Councils and will require the fee currently set at £37 per person per year to be kept under review to ensure that the delivery of scheme remains cost neutral to Councils.
- 3.14 At the start of the transfer of this function, it would have been difficult to foresee these emerging issues and Belfast City Council would welcome recognition of these factors when considered in the current review undertaken by DFC. Furthermore, Belfast City Council would welcome a separate urgent review to be commissioned by DFC as a priority work stream to examine the adequacy of the resource transfer from NIHE to deal with the new licensing regime for Councils in NI to support the effective governance, over sight and the financial strategy that underpins the delivery model ensuring that it is a quality fit for purpose function that's meets stakeholder needs including the expectations of DFC.
- 3.15 In addition to the questions that have been tabled by DFC as part of the review, Officers believe that the review also affords the Council the opportunity to raise some of the issues that have come to light as a result of implementing the HMO licensing scheme in terms of legislative omissions and areas where clarity is required to assist the Council to regulate and administer the scheme more effectively. Officers have compiled a table detailing the relevant sections of the HMO Act 2016 that have been identified for consideration as part is the review. These are listed at Appendix 4.

#### 3.16 Financial and Resource Implications

There are additional costs that have been bourn by BCC in the administration, support and governance of the new regime that have impacted on budgets and resources. Therefore as part of this review BCC is urgently calling for DFC to undertake a review of the financial and resource elements in highlighted in the response.

3.17	Equality and Good Relations Implications  There are no equality or good relations issues associated with this report.		
4.0	Appendices		
	Appendix One – DfC correspondence dated 22 <sup>nd</sup> December 2020		
	Appendix Two – Cover report		
	<b>Appendix Three</b> – On Line response to DFC Review of Houses in Multiple Occupation dated 11 <sup>th</sup> February 2021		
	Appendix Four – List of suggested legislative amendments to the HMO Act (NI)2016		



#### **Appendix 1**

www.communities-ni.gov.uk

Private Rented Branch Level 3 Causeway Exchange 1-7 Bedford Street Belfast BT2 7EG

22 December 2020

#### Dear All

As you are aware the Houses in Multiple Occupation Act (Northern Ireland) 2016 came into effect in April 2019. The purpose of bringing forward this new HMO licencing regime was to properly and effectively regulate HMOs to ensure the health, safety and well-being of the occupants and at the same time minimise any negative impacts on the neighbourhood and surrounding area. While aspects remain similar to the previous regime, there are notable differences such as additional enforcement powers for Councils and increased penalties for criminal offences.

We are now commencing a review of the implementation of the licencing scheme and would be grateful for any views you or your organisation may have. Please see the link to the survey below:

https://consultations.nidirect.gov.uk/dfc-analytical-services-unit/review-of-houses-of-multiple-occupation-hmo-licenc

Your response by 5 February 2021 would be much appreciated.

Yours sincerely,

Private Rented Branch







#### Appendix 2

#### **Summary Cover Report**

**Department for Community (DFC)** 

#### On-Line Questionnaire - Review of the Houses in Multiple Occupation <u>Licensing Scheme</u>

The Houses in Multiple Occupation Act (Northern Ireland) 2016 came into effect in April 2019 following the transfer from Northern Ireland Housing Executive's (NIHE) HMO Registration scheme to Councils under a new licensing regime. The new HMO licencing regime aims to effectively regulate HMOs to ensure the health, safety and well-being of the occupants and at the same time minimising any negative impacts on the neighbourhood and surrounding area. Since the commencement of the scheme, Belfast City Council acting in its capacity as lead Council delivering the service on behalf of all Councils in Northern Ireland is responding to the review of the implementation of the HMO licensing scheme being undertaken by the Department for Communities (DFC) via a online survey as part of their review.

The following is a summary of the full on line submission;

- Belfast City Council agrees that the new HMO licensing scheme has improved the management of HMOs by ensuring that owners and managing agents have a broader range of responsibilities and arrangements in place as part of their undertaking in respect of managing HMO properties. This includes enhanced measures to address fire safety, energy performance, prioritised repairs schedule and anti-social behaviour management.
- The standards imposed by the new licensing scheme are to a large part a replication of the former NIHE HMO Registration scheme, although it is acknowledged that there are some improvements in relation to fire safety, bedroom sizes and energy performance/ thermal comfort.
- The current fitness standard is in urgent need of review and should be replaced by a comprehensive fitness standard which assesses the suitability of the dwelling for the occupant in line with modern day living standards such as the Housing Health and Safety Rating System used in England and Wales or a similar equivalent model.
- Belfast City Council agrees that the HMO licensing scheme addresses safety associated with a HMO through a range of management responsibilities and the addition of the hazard enforcement powers.
- The current level of fee payable per occupant is set at £37 per person per year with the full fee payable on renewal. The impact of the Covid-19 pandemic and a reduction in the number of HMO properties under the new

licensing scheme may have a financial impact on the revenues estimated at the outset of this transfer. Belfast City Council will keep under review the funding of the scheme to ensure that it continues to operate on a cost neutral basis. It may be prudent for DFC to consider increasing the fee threshold currently set at a maximum amount of £45 in the regulations to future proof the fee structure.

- Belfast City Council would welcome the opportunity to work with DFC to review aspects of the DFC Guidance to Councils with the aim of obtaining some further clarity for Councils and HMO property owners. The Council is currently reviewing the information and guidance on its website and plans to include "A Frequently Asked Questions" section to assist owners of HMO properties with the application process. The Council is also reviewing the online HMO application form to make it more streamlined and intuitive for users.
- The legislation that underpins the HMO licensing scheme namely the Houses in Multiple Act (NI) 2016 is complex and interpreting this new legislation has resulted in a number of legal challenges, often requiring the Council to obtain legal advice to adjudicate and provide clarity on the intent and interpretation of the legislation. The Council has identified a number of areas in the legislation whereby amendments would be helpful to address omissions that have come to light since the commencement and implementation of the HMO 2016 Act. An urgent review of The HMO Act (NI) 2016 by DFC would be welcomed by Belfast City Council which would provide greater clarity and reduce some the administrative burden that currently exists.
- The administration required to deliver the new licensing scheme as opposed to the NIHE's registration scheme has increased significantly by virtue of the need to engage with a range of statutory partners, deliver the function on behalf of 11 Councils and apply new administrative processes set out by the legislative requirements of the HMO Act 2016. The increased burden associated with the administration of the scheme was not properly realised until after the transfer of NIHE resources and the commencement of the scheme. The additional administration combined with the processing of complex cases has highlighted that the three months' timescale to process HMO applications is insufficient particularly for those cases which must be presented to the Councils' committees and must adhere to Committee schedules. The Council would welcome a review of the HMO Act 2016 in respect of timescales required to process HMO applications. If DfC are not prepared to remove this provision in its entirety, the Council would request that this time limit is extended to 6 months.
- The Covid-19 pandemic has resulted in a back log of cases and it has been more challenging to administer when staff are operating under a working from home business model. Technical officers are also working under controlled operating models to protect their health and safety which can also result in delays to inspections of HMOs.

• In light of the significant resource implications associated with the delivery of the new licensing scheme, Belfast City Council has been required to provide additional resources to oversee the management and administration of the scheme. Belfast City Council would welcome a separate review to be commissioned by DFC as a priority work stream to examine the adequacy of the resource transfer from the NIHE and the financial model to deal with the new licensing regime for Councils in NI to support the effective governance, over sight and the financial strategy that underpins the delivery model ensuring that it is a quality fit for purpose function that's meets stakeholder needs including the expectations of DFC.

11th February 2021



### Appendix 3

11th February 2021

# Review of Houses of Multiple Occupation (HMO) Licencing Scheme Questionnaire

The HMO Act 2016 introduced a new licensing scheme operational from April 2019 which transferred responsibility for the HMO regulatory function from the Northern Ireland Housing Executive to Councils and linked the new HMO regime with other critical local government functions, such as planning, building control and environmental health. This questionnaire is part of the review of the transfer of responsibility and the change from a registration scheme to a licencing scheme.

Please give your responses to the questions below, and the reasons for your response.

1. Has the HMO licencing	scheme improved the	e management o	of Houses in
Multiple occupation?			

significantly improved somewhat improved has not improved Please give the reasons for your answer

Belfast City Council agrees that the new HMO licensing scheme has improved the management of HMOs by ensuring that owners and managing agents have a broader range of responsibilities and arrangements in place as part of their undertaking in respect of managing HMO properties. This includes;

- Enhanced measures to address fire safety, emergency lighting, personal evacuation plans.
- Energy performance certificates.
- Antisocial behaviour management.
- Environmental management
- Prioritised Repairs schedule giving tenants a reasonable expectation of timescales for when repairs will be carried out by the owner.

Overall the scope of management responsibilities is broader under the new licensing regime when compared to the former registration scheme.

The addition of antisocial behaviour conditions has resulted in proactive management of antisocial behaviour in HMO properties and the HMO Service has engaged with 241 landlords/managing agents in relation to antisocial issues within the curtilage of their properties following receipt of complaints concerning anti-social behaviour. In addition, it has resulted in the addition of an "out of hours" contact number being added as a standard licensing condition for all HMO properties in Belfast which will be an additional measure to help the Council and other statutory agencies when dealing with antisocial behaviour issues.

2.Has the HMO licencing scheme improved the overall standards of this type of accommodation?

significantly improved somewhat improved has not improved Please give the reasons for your answer

The standards imposed by the Houses in Multiple Occupation (Living Accommodation Standard) Regulations (Northern Ireland) 2019 is to a large part a replication of the 1993 HMO Management Regulations and the standards adopted by the Northern Ireland Housing Executive under the former registration scheme. There has been some improvement to the standards of HMO properties in terms of fire safety and bedroom sizes. Physical standards for all other room types eg living room/kitchen has not changed under this scheme. However the Council would welcome a review of the new DFC guidance in relation to room sizes to ensure compatibility with the wording and intention of the Regulations.

The most significant impact on standards to a small number of HMO properties is in relation to the energy performance and thermal comfort, whereby some owners of HMO properties have been required to upgrade heating systems, insulation and double glazing to meet the requirements of the scheme. In these cases, the overall thermal standards have improved for the tenants of these affected properties, thereby contributing to a reduction in fuel poverty.

The requirement to have a repair categorization system as outlined in question 1 provides a level of reassurance and reasonable expectation to HMO tenants and results in a quicker turnaround time for repairs to be carried out.

3. Has the HMO licencing scheme improved the current fitness standards expected in HMOs?

significantly improved somewhat improved has not improved Please give the reasons for your answer

Please refer to question 2 in relation to overall standards as determined by the HMO standard licensing conditions. In addition, it is noted that the current fitness standard for the private rented sector including HMO properties is over forty years old and therefore the standard licensing conditions under the HMO

licensing regime offer a higher standard of fitness than is afforded to other private rented sector properties. The current Fitness Standard (Housing (NI) Order 1992) is a pass or fail model and dwellings are either fit or unfit. It does not give an indication of whether a dwelling has just failed or if it is grossly unfit. It is no longer a comprehensive measure of the suitability of a dwelling for occupation. It fails to address the areas of thermal comfort and safety standards in line with modern day expectations. An example of this is that it only requires a fixed heat source in the main living-room and a socket in any other living/bedroom in order to pass the heating element of the standard.

The current statutory fitness standard also does not take into account health and safety issues such as a risk of falls. HMO properties often provide a home to the most vulnerable people in society who would be at a higher risk from falls. Whilst there is scope within the HMO legislation to deal with such hazards, these should be primarily addressed through the fitness standard.

The current fitness standard is in urgent need of review and should be replaced by a comprehensive fitness standard which assesses the suitability of the dwelling for the occupant such as the Housing Health and Safety Rating System used in England and Wales or a similar equivalent model.

4.Do you agree the HMO licencing scheme addresses the risk to safety associated with living in an HMO?

agree strongly agree disagree disagree strongly Please give the reasons for your answer

Belfast City Council agrees that the HMO licensing scheme addresses safety associated with a HMO, however there is an anomaly within the scheme in relation to fire safety in that Council officers cannot take enforcement action to address fire safety concerns identified during the assessment process. Such matters must be referred to the Northern Ireland Fires and Rescue Service (NIFRS). It would be more streamlined process if the Council were in a position to take enforcement action for noncompliance, however, this would require the Fire Services Order (Northern Ireland) Order 2006 to be reviewed.

The requirement for carbon monoxide monitors and the testing of chimney flues are welcome additional controls under the new licensing scheme which further enhances safety within HMO properties.

The Hazard Regulations introduced under the licensing regime provides an additional control mechanism in relation to a number of risks/hazards that weren't previously considered under the HMO management regulation under the registration scheme. This covers a range of hazards such as a risk of falling and is helpful when addressing safety concerns.

Belfast City Council also wishes to highlight concerns in relation to lack of fire safety legislative controls in the private rented sector in properties which do not fall within the definition of a HMO.

There is currently no legislation in place to address fire safety issues in 2 bedroom flats. These types of properties are likely to house vulnerable adults and it is extremely concerning that the current statutory fitness standard does not address fire safety and no enforcement action can be taken in relation to these matters.

5. Do you agree the HMO licencing scheme provides value for money?

agree strongly agree disagree disagree strongly

Please give the reasons for your answer

During the transfer of the function for regulating Houses in Multiple Occupation (HMOS) to Councils, it was agreed that the new licensing scheme would operate on a cost neutral basis, with no cost to the ratepayer.

In advance of the transfer of this function to Councils, a draft budget was prepared by the lead councils, reviewed by external consultants and approved by the HMO Regional Programme Board. The estimated expenditure included full staff costs, non-staff costs and overhead costs to include the costs of a solicitor to provide the additional legal support required to support the licensing regime. The estimated income included deferred income from the NIHE's Registration Scheme and future estimated income from licence fees post April 2019.

The current level of fee payable per occupant is set at £37 per person per year with the full fee payable on renewal and it was estimated that this rate would ensure full cost recovery based on the deferred and proposed income figures. It was considered that setting a maximum amount at £45 in the regulations gave councils scope to increase the fee if required to ensure full cost recovery without requiring an amendment to the subordinate regulations.

The impact of the Covid-19 pandemic and a reduction in the number of HMO properties, particularly the smaller three bedroom properties as a result of the changes in the legislation including the new HMO definition along with the operating model and additional support provided by BCC has had a potential financial impact on the revenues estimated at the outset of this transfer. Belfast City Council will seek to engage with DFC on this matter to ensure the scheme continues to operate on a cost neutral basis. Therefore as part of this review BCC is calling for DFC to set up an urgent work stream on the resource and financial model potentially entailing increasing the fee threshold currently set at a maximum amount of £45 in the regulations to future proof the fee structure and reduce the burden on the rate payers as a consequence of the transfer of this function.

6. Do you agree the HMO licencing scheme guidance and assistance is easy to access and understand?  agree strongly agree disagree disagree strongly Please give the reasons for your answer
Belfast City Council would welcome the opportunity to work with DFC to review aspects of the DFC Guidance to Councils with the aim of obtaining some further clarity on a number of particular points, when administering the new HMO licensing scheme. An example which the Council would wish to highlight in particular is the guidance in relation to room sizes which the Council believes may not reflect the legislative stance in some aspects. The formatting and linkages to the relevant legislative sections would be a helpful addition in the Guidance.
The Council is currently reviewing the information and guidance on its website and will include "a frequently asked questions" section to assist owners of HMO properties with the application process.
The Council is also reviewing the online HMO application form to make it more intuitive for users based on feedback from a landlords forum.
7. Do you agree the communication between councils and landlords and councils and Department for Communities effective and timely?  agree strongly agree disagree disagree strongly  Please give the reasons for your answer
The Council acknowledge that this is a new licensing scheme
Belfast City Council has regular and on-going communication with agents, landlords and LANI since the transfer of the HMO Licensing function to Councils. Following feedback from LANI meeting in March 2020, the on-line HMO application form and the website is currently being re-designed to assist users through the application process.  Additional means of communication with landlords such as the use of texting service is currently under development as a means of reminding landlords to submit renewal applications on time and before their licence expires. The need for on-going communication is recognised and accept that the messaging between landlords and the Council can be improved.
Communication between Council/ lead cluster Councils and the Department of

Communities is maintained on a regular basis through quarterly review meetings with ongoing contact maintained between council officers and DFC officers as and when issues arise.

8. Please provide your views on the administration and delivery of the scheme:

Belfast City Council is the lead Council for the delivery of the HMO Licensing scheme and delivers this service on behalf of all Councils operating a cluster model with two lead Councils Causeway Coast & Glen and Derry & Strabane District Council. Belfast City hosts 2953 licensed HMOs which represents 76% of the total number of HMOs in Northern Ireland, Cluster 2 has 561 licensed HMOs (14%) and cluster 3 has 388 licensed HMO (10%)

The transfer of the HMO Licensing function to Councils was a complex, logistical exercise, involving the transfer of staff from the Northern Ireland Housing Executive to Belfast City Council, the implementation of a new licensing scheme underpinned by a new legislative regime and the procurement of a new IT system to manage the application process and the administration of the scheme. The combination of managing, interpreting and enforcing complex new legislation with additional administrative requirements and the use of a new IT system has brought many challenges for Council officers in delivering this service.

Interpreting new and complex legislation has resulted in a number of legal challenges, often requiring the Council to obtain legal advice to adjudicate and provide clarity on the intent and interpretation of the legislation. The Council has identified a number of areas in the legislation whereby amendments would be helpful to address omissions and anomalies that have come to light since the commencement of the HMO 2016 Act. Belfast City Council would welcome the opportunity to highlight areas within the HMO legislation where an urgent review would be beneficial to assist Councils and to address areas of concern which would help improve the overall administration of the HMO licensing scheme and provide greater clarity to both Councils, owners of HMO properties and their managers.

A table outlining comments and suggestions in relation to the legislation will be forwarded to DFC as part of this submission.

The administration required to deliver the new licensing scheme as opposed to the NIHE's Registration Scheme has increased significantly by virtue of the need to engage with a range of statutory partners, different departments within the 10 Councils, in addition to new processes set out by the legislative requirements of the HMO Act 2016 when processing HMO applications. The increased burden associated with the administration of the scheme was not properly realised until after the transfer and commencement of the scheme. The additional administration combined with the processing of complex cases has highlighted that the three months' timescale to process a HMO applications is insufficient particularly for those cases which must be presented to the Councils' committees and must adhere to Committee schedules. In such cases where the

Council cannot process the applications within the 3 months' timescale, the Council has to seek an extension of time to consider an application through the Magistrate's Court which significantly increases the costs incurred by the Council by creating additional administration and legal work in addition to generating work for the Court system. The costs incurred for each application to be extended via an application for an extension of time to the Magistrate's court are £130 per application plus officers' time with the Court Service also querying the number of applications received in this regard. It is the Council's view that this is the result of the overly onerous 3 month time period for determining applications. The Council would welcome an urgent review of the HMO Act 2016 in respect of timescales required to process HMO applications. If DfC are not prepared to remove this provision in its entirety, the Council would request that this time limit is extended to 6 months. This would be beneficial by not only reducing administration but would reduce costs and Court time.

Since the commencement of the new licensing scheme on 1<sup>st</sup> April 2019, it has become apparent taking into account the complexities of the legislation and the increased administrative burden that the staff resources transferred from the NIHE has been insufficient and has placed an additional burden on the existing staff resources. Consequently, Belfast City Council has been required to provide additional resources to oversee the management and administration of the scheme including additional staffing resources to assist with the on-going development and configuration of the IT system, the management of anti-social behaviour associated with HMOs, a new management post, additional administrative and financial post/s, on-going policy support and a dedicated technical officer from Digital Services to assist with the on-going development of the IT system.

Since April 2019, the following table highlights the work that has been undertaken by the NIHMO team

Activity 1st April 2019 up until 25 January 2021	Belfast	Cluster 1 – Causeway Coast & Glens lead	Cluster 2 - Derry & Strabane lead
Licences issued	1135	Causeway = 96 Lisburn & Castlereagh = 1	Derry & Strabane = 47 ABC = 11
		Mid & East Antrim = 1	Fermanagh & Omagh = 2
		Antrim & Newtownabbey = 12 Ards & North Down = 2	Mid Ulster = 3 Newry, Mourne & Down = 2

		Total = 112	Total = 65
Inspections (Initial & management)	2034	235	204
FPN issued	23	1	0
Prosecutions	1 (2 pending)	0	0

A new element of the HMO Act 2016 is the introduction of new enforcement powers which includes a range of fixed penalties to address contraventions that were previously brought to Court, thereby saving both Council and Court time and money.

In the main, there are a range of enforcement notices available to the Council to address structural and safety issues, however, most property owners address these matters on advice and guidance from officers within the HMO Unit during the assessment and processing of HMO applications and negates the need to issue enforcement notices with the result that such notices have only been issued on an infrequent basis. Fixed penalty notices have been issued in respect of a number of offences since 1st April 2019 as indicated the above table.

At the time of the transfer of the HMO licensing scheme to Councils, a new IT system was procured to administer the system. It is acknowledged that the online application form and the back office administration has experienced teething problems and the Council is working with the IT systems provider to update elements of the system to provide a more user friendly and intuitive online application form. Such improvement will not only be beneficial to customers but also will greatly assist with the administration of the scheme by supporting officers with back office systems and thereby resulting in greater efficiencies. As outlined in question 6 above the website and online HMO form are to be updated.

Due to resourcing issues and the backlog created during to the initial lockdown due to the Covid-19 pandemic, the Council acknowledges that the development of a training programme for landlords and managing agent remains an outstanding issue which remains to be addressed.

In summary, the Council acknowledges that the new HMO licensing scheme has improved the overall management responsibilities of the owners of such properties resulting in better standards for tenants, however, there has been a

number of emerging issues arising from the transfer of the function from the NIHE to Councils and the implementation of new legislation namely:

- Belfast City Council has had an increased number of complaints/ legal challenges from landlords that are challenging decisions and interpretations of the legislation.
- Significant legal support is required on an on-going basis to deal with complex cases.
- There is a significant increase in administrative processes associated with the delivery of licensing scheme which in turn requires greater resources to administrator than the previous NIHE registration scheme. This factor was not evident in advance of the transfer of the function and NIHE resources to the Council.
- The re-development of the new IT system to manage the HMO licensing process, requires on-going resources to re-design, develop and configure to ensure that the system is fit for purpose.
- The new licensing process also requires Belfast City Council to work in partnership with a range of staff across all 11 Councils and in addition, a number of different agencies, which results in increased administration and can lead to delays in processing applications.
- The Covid-19 pandemic has resulted in a back log of cases and is more difficult to administer when staff are operating under a working from home business model. Technical officers are also working under controlled operating models to protect their health and safety which can also result in delays to inspections.
- The number of HMO properties has reduced due to a variety of reasons since the economic appraisal was undertaken prior to the transfer of this function from the NIHE to Councils and will require the fee of £37 per person per year to be kept under review to ensure that the delivery of scheme remains cost neutral to Councils.

In conclusion, there are additional costs that have been bourn by Belfast City Council in the administration, support and governance of the new licensing regime that have impacted on budgets and resources. At the start of the transfer of this function, it would have been difficult to foresee these emerging issues and Belfast City Council would welcome recognition of these factors when considering the outcome of this review undertaken by DFC.

Belfast City Council would welcome a separate review to be commissioned by DFC as a priority work stream to examine the adequacy of the resource transfer from the NIHE and financial model to deal with the new licensing regime for Councils in NI to support the effective governance, over sight and the financial strategy that underpins the delivery model ensuring that it is a quality fit for purpose function that's meets stakeholder needs including the expectations of DFC.

9. What is your role reg	garding Houses of	Multiple Occupation	?
C landlord/managing	agent council	tenant other	



## Appendix 4

## Review of the <u>Houses in Multiple Occupation Act (Northern Ireland) 2016</u>

Section	Description	Comments
Section 1	Meaning of "house in multiple occupation"	See comments in relation to schedule 1  Regulations should be laid pursuant to paragraph 9(c) to restrict the number of other persons who can share accommodation with the owner or any member of the
		owner's household without it being licensed. This will ensure that loopholes allowing the owners of properties to live in the house and negate the need for the house to be subject to HMO licensing.
Section 2	Definition of living accommodation	The Council would welcome the insertion of provisions in Section 2(4)(c) to deal with circumstances in which meals are provided (when no other kitchen facilities are available). Under the existing definition, the Council is concerned that a number of properties that would previously have been subject to the licensing regime may fall out of the definition resulting in no regulation for such properties were communal catering arrangements are provided e.g. for temporary shelters for homelessness or displaced persons.
		(4) For the purposes of subsection (1)(b)(ii), the "basic amenities" are—
		(a) a toilet,
		(b) personal washing facilities, and
		(c) facilities for the preparation or provision of cooked food.
Section 3	Cases where person is treated as occupying accommodation as only or main residence	The council does not believe that there is currently a need for regulations to be made pursuant to section 3(5).
Section 4	Persons who are members of	The council does not believe that there is currently a need for regulations to be made pursuant to section 4(1)(c).



	the same household	
Section 5	Notice regarding evidence of household	This section applies if the council believes, "on reasonable grounds", the council recognises the need for reasonable grounds, however such a threshold is very hard to achieve when the co-operation of the owner / manager / occupants isn't forthcoming. The Council would welcome some discussion about how this can be improved with the Department, to include a general power of obstruction where a person intentionally obstructs an officer in the exercise of powers under the Act
Section 6	Notice regarding continuation of occupation	The council would request that the 4 month period referred to in Section 6(1)(b) & 6(4) is extended to 6 months, as large numbers of students leave in the first week of May and don't in some cases return to the beginning of October.

	PART 2: Licensing of Houses in Multiple Occupation  Requirement for and issue of licences		
Section	Description	Comments	
Section 7	Requirements of HMOs to be licensed	No comments	
Section 8	Applications for HMO licence	As the Department will be aware, there are a significant number of HMO premises which have not been assessed through the planning permission process (which assesses applications against The Houses in Multiple Occupation (HMOs) Subject Plan for Belfast City Council Area 2015 and do not have the benefit of a Certificate of Lawful Use. This provision has created uncertainty and it is respectfully submitted that the only reasonable basis upon which it can be determined that the operation of the premises would not be a breach of planning control is through the determination of a formal application for a Certificate of Lawful Use by Planning Service.  Council would therefore recommend that this provision should be amended to state that the Council must be satisfied that the property has planning permission or a Certificate of Lawful Use. It is also recommended that this	



		amended test must apply to both new and renewal applications.
		Section 8(2)(e) – states that when considering an application for a HMO licence, the property must be fit for habitation. It has been widely acknowledged that the current statutory fitness standard is out of date and should be replaced by a modern standard. The current Fitness Standard (Housing (NI) Order 1992) is a pass or fail model and dwellings are either fit or unfit. It does not give an indication of whether a dwelling has just failed or if it is grossly unfit. With fitness levels currently at 1.6 % in the privately rented sector (NIHE, 2016) it doesn't provide useful data to inform Housing strategies or policy. It is no longer a comprehensive measure of the suitability of a dwelling for occupation. It fails to address the areas of thermal comfort and safety among others. An example of this is that it only requires a fixed heat source in the main living-room and a socket in any other living/bedroom in order to pass the Heating element of the standard.  The fitness standard should be replaced by an updated fitness standard or Housing Health and Safety Rating system in due course.  See comments in Schedule 2 regarding the procedural requirements relating to an application for an HMO licence.
Section 9	Breach of planning control	See comments re Section 8
Section 10	Fit & proper persons	No comments
Section 11	Satisfactory management arrangements	No comments
Section 12	Overprovision	Under this section, the Council is under a mandatory obligation to have regard to the issue of overprovision when assessing "new" applications. Moreover it must be satisfied that the grant of the licence will not result in overprovision of HMO accommodation in the locality.  The wording of this particular provision should be reviewed by DFC to provide greater clarity for those seeking to purchase existing licensed HMO properties. This would also impact on Section 29(5)(b).
Section 13	Suitability of living accommodation	No comments in relation to Section 13, however there is an error in the regulations made in exercise of the powers conferred by section 13(3) & 13(7)



	for multiple	Coo Degulation 7 of The Houses in Multiple Coourselies
	for multiple occupation	See Regulation 7 of The Houses in Multiple Occupation (Living Accommodation Standard) Regulations (Northern Ireland) 2016.
Licence cond	<u>ditions</u>	
Section	Description	Comments
Section 14	Licence	No comments
	conditions	
Temporary e	xemption from licer	nsing requirements
Section	Description	Comments
Section 15	Temporary exemption notice	The council should have the ability to charge for a temporary exemption notice – See Section 84.
		This is currently a free service and charging should be allowed under this provision to bring it into line with the other Notices under the scheme for which there is a charge to cover the administrative costs associated with issuing such notices.
		The decision should also be served on the managing agent (if any)
		The 3 month minimum period specified in Section 15(7)(a) should be increased to 6 months to take in account extended notice periods for tenants to vacate the accommodation as provided for under Coronavirus regulations and any future plans the department may have for increased tenant protection.
		There should be powers to compel the owner to provide contact details for the occupants of the accommodation in order that the council can comply more effectively with subsection 5.
Section 16	Extension of temporary exemption	The council should have the ability to charge for an extension to a temporary exemption notice.
	notice	The decision should also be served on the managing agent (if any)
Section 17	Safety and security requirements	No comments
Section 18	Revocation of temporary exemption notice	No comments



Duration and	renewal		
Section	Description	Comments	
Section 19	Duration of HMO licence	In subsection 19.1 the date on which a renewal application has effect should be the date of expiry of the previous licence.  Currently licences are renewed on the date of issue	
		resulting in HMO properties having licences extending beyond five years and having a potential impact on income to support the scheme. To ensure that licences are retained with the 5 year cycles, the date on which a renewal application has effect should be the date of expiry of the previous licence. There is no detriment to the owner whilst a HMO licence is being processed and determined as the HMO continues to be licensed under the existing licence arrangements	
Section 20	Renewal of licence	See comments re Section 8	
Section 21	Application to renew: effect on existing licence	See comments in relation to subsection 19(1)	
Variation and			
Section	Description	Comments	
Section 22	Variation of licences	The process as specified in the legislation in Schedule 4 is overly complex in relation to applications to vary the licence by the owner or by someone named on the licence, when the council is in agreement with the proposal. The Council would welcome a more streamlined process under this provision to reduce administrative time and to enable the Council to provide a swifter response to applicants who wish to vary their licences for straightforward matters such as a change of managing agent who is previously known and assessed to be a fit and proper person.by the Council.	
Section 23	Revocation of licences	No comments	
Section 24	Variation and revocation: procedure	See comment in relation to section 22	
Other provision	Other provisions about licences		
Section	Description	Comments	



Castian OF	Doctriction on	No comments
Section 25	Restriction on applications	No comments
Section 26	Joint licence holders	Section 26(5) should be treated as a variation of the existing licence rather than a renewal
Section 27	Surrender of HMO licence	No comments
Section 28	Change of ownership: effect on licence	See comments in Section 12.
		The Department should also consider whether its guidance on this issue complies with the wording of this Section and whether for example the wording of Section 28(2) should be revised.
Section 29	Death of sole licence holder: effect on licence	The 3 months period referred to in section 29 (1)(b) should be extended to 6 months (as it frequently takes longer to 3 months to put in place personal representatives and for them to put arrangements in place to manage the estate).
PART 3: Enf	orcement of Licen	using Requirements
Offences	or dominant or Liver	
Section	Description	Comments
Section 30	Unlicensed HMO	No comments
Section 31	Exceeding licensed occupancy or breach of licence conditions	No comments
Section 32	Untrue claim that HMO is licensed	No comments
Section 33	Agents not named in licence	No comments
Section 34	Reasonable excuse	It would be helpful if a more comprehensive list of reasonable excuses was provided in guidance whilst still retaining the ability of councils to exercise its own discretion in all scenarios.
Rectification	of breaches of cond	<u>ditions</u>
Section	Description	Comments
Section 35	Power to require rectification of breach of	No comments



Section 36	Revocation of rectification	No comments
0 " 07	notice	N
Section 37	Failure to comply with	No comments
	rectification notice	
	_	and disqualifications
Section 38	Revocation orders and	No comments
	disqualification orders	
Section 39	Revocations	No comments
Section 39	and	NO COMMENTS
	disqualifications:	
	appeals	
Section 40	Discharge of	No comments
	disqualification	
	orders	
PART 4: Sta	ndards of Housing	1
CHAPTER 1:	Overcrowding	
<u>Definitions</u>		
1		
Section	Description	Comments
Section Section 41	Description Definition of	Comments No comments
	Definition of overcrowding	
	Definition of overcrowding The room	
Section 41 Section 42	Definition of overcrowding The room standard	No comments  No comments
Section 41	Definition of overcrowding The room standard The space	No comments  No comments  Council anticipates that representations may be received
Section 41 Section 42	Definition of overcrowding The room standard	No comments  No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not
Section 41 Section 42	Definition of overcrowding The room standard The space	No comments  No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is
Section 41 Section 42	Definition of overcrowding The room standard The space	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having
Section 41 Section 42	Definition of overcrowding The room standard The space	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all
Section 41 Section 42	Definition of overcrowding The room standard The space	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance
Section 41 Section 42	Definition of overcrowding The room standard The space	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety
Section 41 Section 42	Definition of overcrowding The room standard The space	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance
Section 41 Section 42	Definition of overcrowding The room standard The space standard	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety
Section 41 Section 42 Section 43	Definition of overcrowding The room standard The space standard	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety
Section 41 Section 42 Section 43  Overcrowding	Definition of overcrowding The room standard The space standard  Overcrowding  Description Overcrowding	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety and general wellbeing perspective.
Section 41 Section 42 Section 43  Overcrowding Section Section 44	Definition of overcrowding The room standard The space standard  Overcrowding  Description Overcrowding notices	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety and general wellbeing perspective.  Comments  No comments
Section 41 Section 42 Section 43 Overcrowding Section	Definition of overcrowding The room standard The space standard  Overcrowding Overcrowding notices Contents of	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety and general wellbeing perspective.
Section 41 Section 42 Section 43  Overcrowding Section Section 44	Definition of overcrowding The room standard The space standard  The space standard  Description Overcrowding notices Contents of overcrowding	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety and general wellbeing perspective.  Comments  No comments
Section 41  Section 42  Section 43  Overcrowding  Section  Section 44  Section 45	Definition of overcrowding The room standard The space standard  Description Overcrowding notices Contents of overcrowding notice	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety and general wellbeing perspective.  Comments  No comments
Section 41 Section 42 Section 43  Overcrowding Section Section 44	Definition of overcrowding The room standard The space standard  The space standard  Description Overcrowding notices Contents of overcrowding	No comments  Council anticipates that representations may be received to amend the legislation so that these standards do not apply to renewals. The Council considers that this is fundamentally an issue for councils to determine having regard to the legislation, guidance issued by DfC and all other material considerations recognising the importance of space standards for tenants from a health and safety and general wellbeing perspective.  Comments  No comments  No comments



	1	·
Section 47	Requirement not to permit new residents	No comments
Section 48	Notice requiring further information	No comments
Section 49	Information notice: supplementary provisions	No comments
CHAPTER 2	: Suitability for numl	bers in occupation
Section	Description	Comments
Section 50	Suitability notice	No comments
Section 51	Contents of suitability notice	No comments
Section 52	Occupancy requirements	No comments
Section 53	Statement of remedial work	Section 53(3) the council recognises that fire safety measurers within the meaning of the Fire and Rescue Services (northern Ireland) Order 2006 cannot be
		included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.
CHAPTER 3	: Hazards	included, this can cause operational delays in correcting
CHAPTER 3	: Hazards  Description	included, this can cause operational delays in correcting
<u> </u>		included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.
Section	<b>Description</b> Definition of	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments
Section Section 54	Description Definition of hazard	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments No comments No comments – please note the council has not served
Section 54 Section 55	Description Definition of hazard Hazard notice Contents of hazard notice:	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments No comments No comments – please note the council has not served any Hazard notices to date
Section 54 Section 55 Section 56	Description Definition of hazard Hazard notice  Contents of hazard notice: prohibitions Contents of hazard notice:	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments  No comments  No comments – please note the council has not served any Hazard notices to date  No comments
Section 54 Section 55 Section 56 Section 57	Description Definition of hazard Hazard notice  Contents of hazard notice: prohibitions Contents of hazard notices: other matters Works	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments No comments No comments – please note the council has not served any Hazard notices to date No comments  No comments  No comments
Section 54 Section 55 Section 56 Section 57 Section 58 Section 59 CHAPTER 4	Description Definition of hazard Hazard notice Contents of hazard notice: prohibitions Contents of hazard notices: other matters Works requirements Approvals as to use of premises : Further provisions	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments  No comments  No comments – please note the council has not served any Hazard notices to date  No comments  No comments  No comments  No comments  about notices under this part
Section Section 54 Section 55 Section 56 Section 57 Section 58 Section 59 CHAPTER 4 Section	Description Definition of hazard Hazard notice  Contents of hazard notice: prohibitions Contents of hazard notices: other matters Works requirements Approvals as to use of premises  Further provisions  Description	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments  No comments  No comments – please note the council has not served any Hazard notices to date  No comments  No comments  No comments  No comments  Comments  Comments  Comments
Section 54 Section 55 Section 56 Section 57 Section 58 Section 59 CHAPTER 4	Description Definition of hazard Hazard notice Contents of hazard notice: prohibitions Contents of hazard notices: other matters Works requirements Approvals as to use of premises : Further provisions	included, this can cause operational delays in correcting issues of fire safety if the licensee is not cooperative.  Comments  No comments  No comments – please note the council has not served any Hazard notices to date  No comments  No comments  No comments  No comments  about notices under this part



#### **PART 5: Supplementary**

#### **HMO** register

Section	Description	Comments
Section 62	HMO register	Belfast City Council is of the view that the restrictions on public access to the Register should be removed. These restrictions are at odds with the licensing regime which at its heart requires better management of HMOs and a more proactive resolution of issues or anti-social behaviour. A publically accessible register would allow for resolution of issues at a community level at an early stage before they are escalated to councils.  These restrictions also seem at odds with the requirement to publically advertise notice of applications and the requirement for councils to properly assess the fitness of an applicant.
		Council notes that HMO Registers must be publically available in England and Wales by virtue of Section 231 of the Housing Act 2004 and also that the name of landlords is published within same (Section 11 of The Licensing and Management of Houses in Multiple Occupation and Other Houses (Miscellaneous Provisions) (England) Regulations 2006 and Section 11 of The Licensing and Management of Houses in Multiple Occupation and Other Houses (Miscellaneous Provisions) (Wales) Regulations 2006.

### Code of practice

Section	Description	Comments
Section 63	Code of practice	No comments

### Fixed penalty as alternative to prosecution

Section	Description	Comments
Section 64	Fixed penalty:	No comments
	service of notice	
Section 65	Fixed penalty:	No comments
	effect of notice	
Section 66	Fixed penalty:	No comments
	power to alter	
	amounts	

### <u>Appeals</u>

Section	Description	Comments
Section 67	Appeals	No comments
Section 68	Council's	As a matter of practice the council includes the
	statement of	statement of reasons with any decision subject to
	reasons for	Section 67
	decisions which	



	may be	
	appealed	
Section 69	Powers of court	No comments
<u>Coolion co</u>	on appeal	The definition of
Information	11	
	T=	
Section	Description	Comments
Section 70	Powers to	No comments
	require information and	
	documents:	
	introductory	
Section 71	Power to obtain	No comments
<u>Occupii i i</u>	information from	The definition of
	persons	
	connected to	
	premises	
Section 72	Power to require	No comments
	persons	
	connected to	
	premises to	
	produce documents	
Section 73	Power to obtain	No comments
Occiloii 73	information from	TVO COMMICING
	other persons	
Section 74	Sharing of	No comments
	information	
	between	
	councils	
Section 75	Failure to	The level of fine should be increased from level 2 on the
	provide information or	standard scale
	provision of	
	false information	
Section 76	Unauthorised	No comments
	disclosure of	· · · · · · · · · · · · · · · · ·
	information	
	obtained under	
	section 73 or 74	
Section 77	Court to inform	No comments
	council of	
	convictions	
Powers of er	ntry	
Section 78	Powers of entry:	No comments
	without warrant	
Section 79	Powers of entry:	No comments
	with warrant	
Section 80	Powers of entry:	No comments
	supplementary	
	provisions	



Other supple	mentary provisions	
Section 81	Applications by persons required to take action where consent withheld	No comments
Section 82	Obstruction etc	No comments
Section 83	Effect of moving from accommodation for works to be carried out	No comments
Section 84	Fees	A separate fee should be considered for Section 15
		Temporary Exemption Notices
Section 85	Guidance	The guidance needs reviewed to consider issues around room sizes and valid applications
Section 86	Regulations and Order	No comments
Section 87	General notices	No comments
Section 88	Interpretation	No comments
Section 89	Consequential amendments and repeals	No comments
Section 90	Commencement	No comment
Section 91	Short title	No comments
Schedule 1	Buildings or parts of buildings which are not houses in multiple occupation	Paragraph 9 – Regulations should be laid pursuant to paragraph 9(c) to restrict the number of other persons who can share accommodation with the owner or any member of the owner's household without it being licensed.
Schedule 2	Applications for HMO licences: requirements and procedure	Paragraph 3 – Notice to statutory authorities  This paragraph should be amended to provide a statutory basis upon which other authorities can disclose information in relation to any information they hold in relation to the "fit and proper" person status of the proposed licensee or managing agent. This would assuage concerns on their part regarding potential breach of data protection legislation. Currently, the Council is required to notify the statutory authorities concerning all HMO applications, however there is no requirement for statutory agencies to provide any information they hold in respect of the owner or managing agent under the fit and proper definition.



#### Paragraph 12 -

The current time limit for processing an application for a HMO licence is 3 months from that date that it is deemed a "valid" application. The current 3 months limit is overly difficult to achieve given a number factors to be considered for example allowing the owner sufficient time to undertake remedial works and accommodating the management of Committee agendas where representations are received. It is considered that the licensing regime is complicated and cumbersome. The time limit only creates more difficulties and has no practical benefit for councils and landlords alike. Given the requirements of the licensing scheme, particularly the fact that there is a requirement to assess the fitness of an applicant, it is not appropriate to have deemed licences in any event.

Furthermore, the Council is incurring significant expenditure in respect of applications made to the magistrates' court for an extension of time to consider a licence application, with the court service also querying the number of applications received in this regard. It is the Council's view that this is the result of the overly onerous 3 month time period for determining applications.

# If DfC are not prepared to remove this provision in its entirety, the Council would request that this time limit is extended to 6 months.

- For example Application received on day 1 with all documentations and fee, therefore a valid application
- Notice of application received on day 8, representations from day 9 to 37.
- Inspection to be scheduled, property assessed and if necessary works completed before the licence would be granted. (The council acknowledges that it can include work as a condition of licence, however it would be very reluctant to grant a new licence without all necessary works being completed). Also being mindful that the council could not include fire safety works as a condition of licence.
- If representations are received these needed to be considered and if they relate to the fitness of the applicant additional enquiries may need to be made.
- Proposed decision needs to be issued for a minimum of 14 days.
- Representations in relation to the proposed decision needs to be considered
- Notice of hearing needs to be issued minimum of 7 days before the hearing (bearing in mind council committees only sit monthly and the number of items



		already on the committee agenda needs to be considered.
		Paragraph 12 should clearly indicate that the time limit starts from the date the application is valid (this is currently only in guidance).  Paragraph 13 – A review of the need to serve a notice of determination on all statutory authorities should be undertaken.  This is administratively burdensome and the Council would suggest that It may be more appropriate to regularly update the statutory authorities with the HMO register.
Schedule 3	Further provision about notices that specify works	No comments
Sch 3: Part 1	Provision applying to all notices that specify works	No comments
Sch 3: Part 2	Failure to carry out works required by rectification notice or hazard notice	No comments
Schedule 4	Variation and revocation of HMO licences: procedure	Paragraph 1(2)(c) – Notice to statutory authorities, this paragraph should be reviewed to ensure that statutory authorities are obliged to reply with any information they hold in relation to the fit and proper person status of the proposed licensee or managing agent.
		Paragraph 5 (1)(c) – This should be removed as it has no practical benefit. If another agency wishes to obtain information in relation to a HMO they can do so under the provisions relating to access to the Register or through FOI legislation.
Schedule 5	Part 4 notices: fur	ther provisions
Sch 5: Part 1	Service and date of effect of notices	There should be powers to compel the owner to provide contact details for the occupants of the accommodation in order that the council can comply more effectively with paragraph 1(2)
Sch 5: Part 2	Suspension of effect of notices	No comments
Sch 5: Part 3	Variation and revocation	No comments



Schedule 6	Definitions for	No comments
	the purpose of	
	section 73	
Schedule 7	Consequential	No comments
	amendments	
Schedule 8	Repeals	No comments



## Review of the <u>HMO (Living accommodation Standard) Regulations</u> (Northern Ireland) 2019

Regulation 7	Personal Washing Facilities	Firstly within Table 1 of <b>Regulation 7</b> it states that <b>1 bathroom or shower</b> is required for 5 occupants. However within the NIHE guidance it states that it should be 1-5.
		Table 1
		Household
		1-5 occupants 1 bathroom or shower room
		6-10 occupants 2 bathrooms or shower rooms
		11-15 occupants 3 bathrooms or shower rooms
		Secondly paragraph 5, in Regulation 7, refers to paragraph 4. We believe that this should refer to paragraph 1.  (5) Where paragraph (4) does not apply and the bathroom or shower room is shared, each occupant shall have an accessible water closet compartment, separate from the bathroom or shower room, and containing a water closet and a wash hand basin in the following ratios as per Table 2:—
		Please also see NIHE guidance to compare the equivalent paragraph which is paragraph 7.4. Paragraph 7.4 refers to Paragraph 7.1.
		The consequences of these two anomalies is that the Regulation 7 can be interpreted as a single combined bathroom (Shower/bath, w.h.b. and toilet) and a W.C. ,which may not be communal, being adequate for 4no persons.
		Added to DfC HMO legislation issues log as per email of the 04 September 2020

