

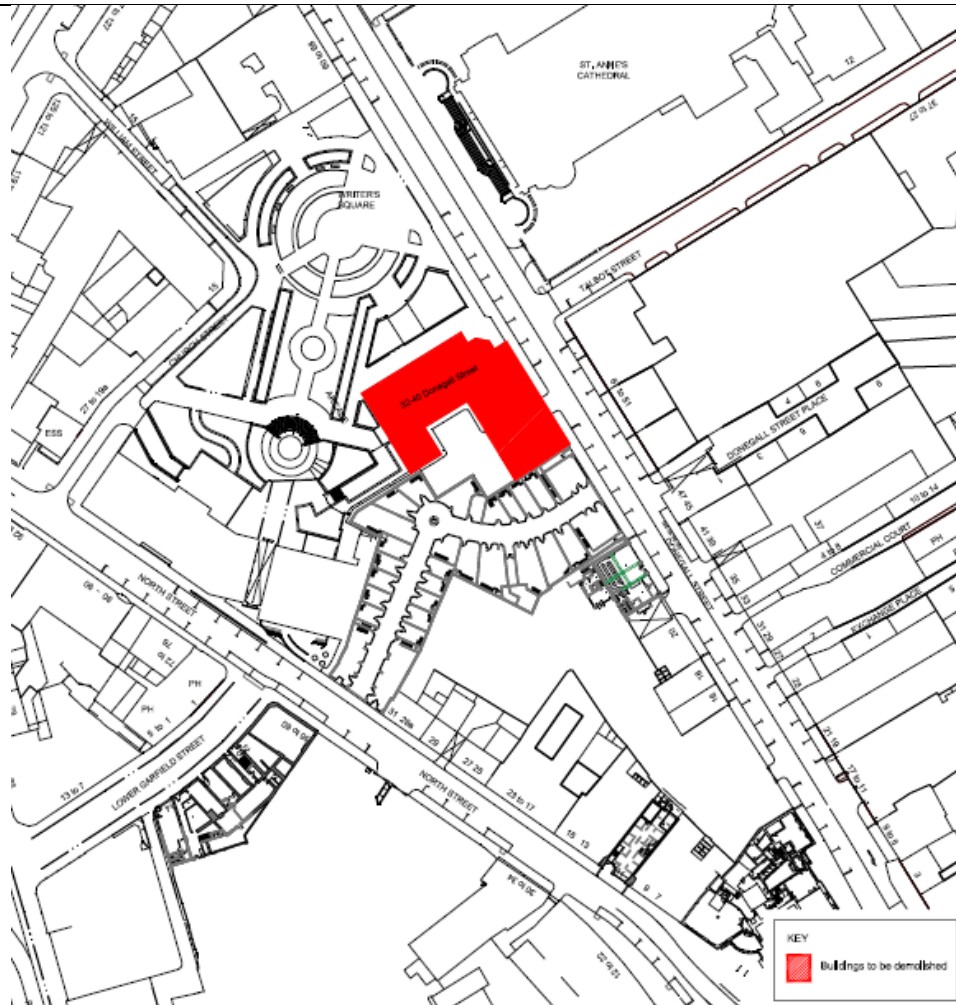
Development Management Officer Report Committee Application

Summary	
Committee Meeting Date: 21 st January 2020	
Application ID: LA04/2017/2342/DCA	
Proposal: Demolition of building	Location: 32-40 Donegall Street, Belfast, BT1 2GQ
Referral Route: Full demolition of buildings in the Conservation Area and associated with Major application LA04/2017/2341/O	
Recommendation:	Grant consent subject to condition.
Applicant Name and Address: PG Ltd 49 Berkeley Square London W1J5AZ	Agent Name and Address: Savills Embassy House Queens Avenue Bristol BS8 1SB
<p>Executive Summary: Conservation Area Consent is sought for the full demolition of the following non-listed building which is located within the Cathedral Conservation Area.</p> <ul style="list-style-type: none"> • Nos. 32-40 Donegall Street <p>The key issues to be considered in the assessment of this application are:</p> <ul style="list-style-type: none"> • The principle of demolition including the planning history • Impact on the character and appearance of the Conservation Area <p>Planning permission was previously granted for a wider redevelopment scheme (Z/2010/1532/F & LA04/2016/2327/F) which included demolition of this building. Conservation Area Consent was also granted for the demolition of this building. The previous permissions establish the principle of demolition of this building.</p> <p>The current proposal has been assessed against the Development Plan and relevant planning policy. Proposals for redevelopment of the application site have been assessed in the associated application LA04/2017/2341/O and are considered acceptable.</p> <p>No representations have been received regarding this application. However, objections have been received to the associated outline planning application LA04/2017/2341/O regarding the amount of demolition and loss of historic fabric across the scheme.</p> <p>The Conservation Officer has no objections.</p> <p><u>Recommendation</u> Having regard to relevant material considerations, including the previous permissions for demolition of this building, it is recommended that Conservation Area Consent is granted subject to conditions. Delegated authority is sought for the Director of Planning and Building Control to finalise the wording of conditions.</p>	

If Members are minded to approve the application, the Council will be required to notify DFI under Sections 105(6) of the Planning Act (Northern Ireland) 2011.

Case Officer Report

1.0 Site Location Plan



2.0 Background

2.1 This application was received in October 2017 in association with application LA04/2017/2341/O which seeks outline planning permission for redevelopment of the wider area. The application for outline permission is being considered at the same Planning Committee meeting.

3.0 Description of Development

3.1 The application proposes full demolition of Nos. 32-40 Donegall Street, a non-listed building located within the Cathedral Conservation Area.

3.2 The building to be demolished is shown below:



32-40 DONEGALL STREET (SHAC HOUSING)

4.0	Description of Site
4.1	Nos. 32-40 Donegall Street are located at the junction of Donegall Street and Writer's Square and adjacent to the Listed North Street Arcade on Donegall Street. The building is a late 20 th Century structure comprising a 5 storey building finished in redbrick and stone.
5.0	Planning Assessment of Policy and Other Material Considerations
5.1	Planning History
5.1.1	The planning history of the site is an important material consideration.
5.1.2	The former Department for the Environment (DoE) granted planning permission on 11 October 2012 (Ref: Z/2010/1532/F) for a comprehensive redevelopment scheme known as 'Royal Exchange' extending from Lower Garfield Street to Rosemary Street and from Royal Avenue to Donegall Street incorporating the current application site.
5.1.3	The development description included: <i>'Demolition, redevelopment and part change of use of existing buildings to create mixed use development comprising retail, offices, café/bar use, 2no. retail pavilions, 205 apartments including 6 no. live/work units, with associated energy centre, service areas and above ground car parking, cultural/arts centre, hotel, 2-level basement car park and associated access and circulation, creation of new streets and public spaces, reconfiguration of Writers Square, public realm works, landscaping and associated site and road works. Application also comprises works to restore, alter and extend listed buildings and facades and partial demolition of North Street Arcade retaining its facades, partial reconstruction of end blocks and reconstruction of rotunda on original location'</i> .
5.1.4	In January 2017, the Department for Infrastructure (DfI) approved an application to vary the original Z/2010/1532/F permission to allow for phasing of the development (Ref: LA04/2016/2327/F). This created a standalone permission enabling the approved development to be constructed on a phased basis. A number of associated applications to vary Listed Building Consents and Conservation Area Consents were also approved including a conservation area consent (Z/2010/1482/DCA and LA04/2016/1624/DCA for demolition of the same building.
5.1.5	For clarity, the development approved under application reference Z/2012/1532/F and the subsequent related approval LA04/2016/2327/F is hereafter referred to as the 'extant scheme'. Details of relevant planning history are set out at Appendix 1 .
5.1.6	The first phase of the extant scheme referred to as Phase 1A has commenced and includes the restoration of the former Garfield Bar Building (2-14 Lower Garfield Street) to create 5 café/restaurant units at ground floor, three of which extend to the first floor and 5 apartments at second floor level.
5.1.7	As the first phase has commenced this means that the planning permission for the extant scheme remains live and therefore is implementable and in a phased manner. There is also the potential for the approved phasing arrangements to be further amended through the submission of another application to vary the conditions.
5.1.8	Significant weight is therefore given to the extant scheme/planning history. It is an important material consideration relevant to the assessment of the current application given that the extant scheme can be implemented with potential for further variation of phasing arrangements. It is therefore a fall-back for the applicant if permission is refused.

5.2	Policy Framework
5.2.1	<u>Regional Planning Policy</u> Regional Development Strategy 2035 (RDS) Strategic Planning Policy Statement for Northern Ireland (SPPS)
5.2.2	<u>Local Planning Policy Context</u> Belfast Urban Area Plan 2001 (BUAP) Draft Belfast Metropolitan Area Plan 2015 Draft Belfast Metropolitan Area Plan 2004
5.2.3	Planning Policy Statement 6 (PPS6) – Planning Archaeology and the Built Environment
5.2.4	Other Material Considerations Cathedral Conservation Area Guide
5.3	Consultations
5.3.1	<u>Non-Statutory Consultations</u> BCC Conservation Officer – No Objection
5.4	Representations
5.4.1	The application has been advertised and publicised on the website. No representations have been received. However, objections have been received to the associated outline planning application LA04/2017/2341/O regarding the amount of demolition and loss of historic fabric across the scheme.
5.5	Assessment
5.5.1	PPS6 sets out a numbers of policies against which proposals for the demolition/partial demolition of non-listed buildings are assessed. These include: <ul style="list-style-type: none"> • Policy BH 14 – Demolition in a Conservation Area • Paragraph 6.25 of Policy BH 10 (Demolition of a Listed Building) of PPS 6 is also applicable where it is considered that a non-listed building proposed to be demolished makes a positive contribution to the conservation area.
5.5.2	The SPPS also sets out policy considerations for proposals in a Conservation Area at paragraphs 6.18 – 6.20.
5.5.3	The application site falls within the Cathedral Conservation Area.
5.5.4	In accordance with Policy BH14, in determining proposals for demolition of unlisted buildings in a Conservation Area, the Council is required to take account of the building's contribution to the architectural or historic interest of the area and in particular the wider effects of the building's demolition on its surroundings and on the Conservation Area as a whole. Where a building is considered to make a positive contribution to the character and appearance of the area, the Council is also required to have regard to the same broad criteria for the demolition of listed building as set out in paragraph 6.25 of Policy BH10 of PPS 6 which in summary are: <ol style="list-style-type: none"> a) the condition of the building, cost of repairing and maintaining it in relation to its importance and to the value derived from its continued use;

<p>5.5.5</p> <p>5.5.6</p> <p>5.5.7</p> <p>5.5.8</p>	<p>b) the adequacy of efforts made to retain the building in use; and c) The merits of alternative proposals for the site.</p> <p>The following table compares the demolition proposal in the extant and proposed schemes.</p> <table border="1" data-bbox="288 398 1445 602"> <thead> <tr> <th colspan="3" data-bbox="288 398 1445 465">Full Demolition of the following non-Listed Buildings in the Conservation Area is proposed</th> </tr> <tr> <th data-bbox="288 465 751 533">Demolition Approved in Extant Scheme</th> <th data-bbox="751 465 1198 533">Demolition Proposed in Revised Scheme</th> <th data-bbox="1198 465 1445 533">Comments</th> </tr> </thead> <tbody> <tr> <td data-bbox="288 533 751 602">32-40 Donegall St (SHAC Housing)</td> <td data-bbox="751 533 1198 602">32-40 Donegall St (SHAC Housing)</td> <td data-bbox="1198 533 1445 602">No change</td> </tr> </tbody> </table> <p>Having regard to advice from the Conservation Officer, Nos. 32-40 Donegall Street is not considered to make a positive contribution to the Cathedral Conservation Area and as such the proposals to demolish the buildings is considered acceptable in principle and compliant with Policy BH 14 subject to assessment of redevelopment proposals which is considered later in the report. It must be noted that consent to demolish this building was previously granted under the extant scheme as set out in the table above. This is an important material consideration which has significant weight in the assessment of this element of the proposal.</p> <p>Regeneration</p> <p>The demolition of Nos. 32-40 Donegall Street, a non-listed building which does not make a positive contribution to the Conservation Area, will facilitate the comprehensive redevelopment of the site and enable the realisation of significant physical, economic and regeneration benefits delivering substantial gains which is considered to be in the wider public interest. The merits of the proposed redevelopment scheme, considered in detail in the associated application LA04/2017/2341/O, are considered to outweigh the loss of Nos. 32-40 Donegall Street. Notwithstanding, regard must be had to the fall-back position of implementation of the extant scheme within which this building is to be demolished. Having regard to these considerations, the principle of demolition of these buildings is considered acceptable subject to assessment of the redevelopment proposals. This view is supported by the Conservation Officer.</p> <p>Redevelopment proposals for the application site and the wider scheme to regenerate the area are considered in detail in the assessment of the associated application LA04/2017/2341/O and should be read in conjunction with this application. The building to be demolished will be replaced by new buildings of a higher quality design which will enhance the character and appearance of the Conservation Area. A condition is recommended that prevents demolition of the building until a valid contract has been let for redevelopment of the site to ensure that this part of the site is developed and not left.</p>	Full Demolition of the following non-Listed Buildings in the Conservation Area is proposed			Demolition Approved in Extant Scheme	Demolition Proposed in Revised Scheme	Comments	32-40 Donegall St (SHAC Housing)	32-40 Donegall St (SHAC Housing)	No change
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32-40 Donegall St (SHAC Housing)	32-40 Donegall St (SHAC Housing)	No change								
	<p>Summary of Recommendation: Having regard to relevant material considerations, including the policy context and planning history, the proposed demolition is considered acceptable and it is recommended that Conservation Area Consent be granted.</p> <p>Delegated authority is sought for the Director of Planning and Building Control to finalise the wording of conditions.</p>									

	<p>Conditions</p> <ol style="list-style-type: none">1. The works hereby permitted shall be begun not later than the expiration of 5 years beginning with the date on which this consent is granted. <p>Reason: As required by Section 105 of the Planning Act (Northern Ireland) 2011.</p> <ol style="list-style-type: none">2. In accordance with Section 105 of the Planning Act (NI) 2011, the building shall not be demolished until a contract for the redevelopment of the site in accordance with the proposals under application reference LA04/2017/2341/O and any subsequent associated detailed planning approval has been agreed, and evidence of that contract has been submitted to and approved in writing by the Council. <p>Reason: To ensure the implementation of a satisfactory replacement scheme in the interests of the Cathedral Conservation Area.</p>
	<p>Notification to Department (if relevant)</p> <p>If Members are minded to approve the application, Council will be required to notify DFI under Sections 105(6) of the Planning Act (Northern Ireland) 2011.</p>

ANNEX	
Date Valid	11th October 2017
Date First Advertised	10th November 2017
Date Last Advertised	20th September 2019
Details of Neighbour Notification (all addresses)	
ES Requested	Yes

APPENDIX 1 – RELEVANT PLANNING HISTORY**Current Outline planning application and associated consents**

The table below sets out the applications and consents currently under consideration for the revised scheme.

Planning Application Reference	Address	Proposal
LA04/2017/2341/O	Land Bounded by Royal Avenue, York Street and Church Street to the North; North Street to the west; Rosemary Street to the south and High Street to the south; and Donegall Street to the east. The site is located approximately 300m west of Laganside Bus Station, 300m northeast of City Hall and 900m northwest of Central Train Station.	Application for outline planning permission for demolition, redevelopment and part change of use to create a mixed use development comprising retail, offices, cafe/restaurant, residential, hotel, cultural/community space, parking, servicing, access and circulation arrangements, the creation of new streets, the configuration of Writers Square, public realm works, landscaping and associated site and road works. The proposal includes works to alter listed buildings, restoration of retained listed buildings and facades, and partial demolition of North Street Arcade, retaining its facades. Details of the retained elements of the Listed Braddells building, Former Assembly Rooms and North Street Arcade facades are provided along with the layout of the new Arcade
LA04/2017/2342/DCA	32-40 Donegall Street, Belfast, BT1 2GQ	Demolition of building

Extant scheme approvals and consents

The table below sets out the applications and consents relating to the extant scheme.

Planning Application Reference/ Decision	Address	Proposal
Z/2010/1532/F Permission granted 11 October 2012	Lands bounded by nos. 31-101 Royal Avenue, Church Street, William Street, Writers Square Nos 40 to 16 Donegall Street, No.2 waring Street, 1-21 Bridge Street, Nos 2-18 High Street, Nos1-27 Lombard Street, Nos 33 to 55 Rosemary Street and including North Street	Demolition, redevelopment and part change of use of existing buildings to create mixed use development comprising retail, offices, café/bar use, 2no. retail pavilions, 205 apartments including 6 no. live/work units, with associated energy centre, service areas and above ground car parking, cultural/arts centre, hotel, 2-level basement car park and associated access and circulation, creation of new streets and public spaces, reconfiguration of Writers Square, public realm works, landscaping and associated site and road

	and Nos 2-14 Lower Garfield Street	works. Application also comprises works to restore, alter and extend listed buildings and facades and partial demolition of North Street Arcade retaining its facades, partial reconstruction of end blocks and reconstruction of rotunda on original location.
Z/2010/1482/DCA Consent granted 08 October 2012	Nos 32-40 Donegall Street, Belfast, BT1 2GQ	Demolition of Buildings

Variations to extant scheme

The table below sets out the applications and consents relating varied the original approval for the extant scheme.

Planning Application Reference/ Decision	Address	Proposal
LA04/2016/2327/F Permission granted 23 January 2017	Lands bounded by Nos. 31-101 Royal avenue, Church Street, William Street, Writers Square, Nos. 40 to 16 Donegall Street, No. 2 Waring Street, 1-21 Bridge Street, Nos. 2-18 High Street, Nos 1-27 Lombard Street and Nos. 2-14 Lower Garfield Street, Belfast	Application to Vary conditions 2-4 (demolition and construction), 6, 8-13 (traffic and parking), 14-18 (contaminated land), 21-22, 25, 27, 29 (landscaping), 30-31 (archaeology) and 33 (environmental designations) of planning permission Z/2010/1532/F for the demolition, redevelopment and part change of use of existing buildings to create mixed use development known as Royal Exchange, comprising retail, offices, café/bar use, apartments, car parking, cultural/arts centre, hotel and associated access and circulation and public realm works, including restoration, alteration and extension of listed buildings.
LA04/2016/1624/DCA Consent granted 23 January 2017	Nos 32-40 Donegall Street, Belfast, BT1 2GQ	Variation of condition 1 (contract for carrying out works approved under planning application ref. Z/2010/1532/F) of demolition within a conservation area consent Z/2010/1482/DCA for the demolition of the building